## 2022 Update

# Immigration Legal Services in California: A Time for Bold Action

**Grantmakers Concerned with Immigrants and Refugees** 



**Prepared by:** 

**Resource Development Associates** 

April 2022





2022 Update: Legal Services Capacity Assessment

#### Immigration Legal Services in California: A Time for Bold Action

#### Grantmakers Concerned with Immigrants and Refugees, April 2022

#### **About the Original Report**

Grantmakers Concerned with Immigrants and Refugees (GCIR) holds a commitment to the inherent value of every human being and a vision of the United States that offers hope and opportunity for all. In this affirmative vision, immigration legal services are a vital component of a larger ecosystem of long-term strategies to protect immigrants, refugees, and asylum seekers, and advance equity and inclusion. Recognizing the intensifying legal service needs of immigrant communities and legal service providers, GCIR and the California Immigrant Integration Initiative (CIII) launched a study to understand the capacity of immigration legal services in California and generate recommendations for strategic philanthropic investment. This report was commissioned in 2019 with support from San Francisco Foundation, Zellerbach Family Foundation, California Community Foundation, The Grove Foundation, James and Gretchen Sandler Philanthropic Fund, van Löben Sels/Rembe Rock Foundation, Silicon Valley Community Foundation, Y & H Soda Foundation, and Marin Community Foundation.

#### About the 2022 Update

The 2022 Update, a supplement to the 2019-20 findings and recommendations, was commissioned with support from the The Grove Foundation and Zellerbach Family Foundation. We would like to acknowledge and thank the following individuals for their input and contribution to the Update: Rosie Arroyo (California Community Foundation), Sara Campos (Grove Foundation), Kevin Douglas (GCIR), Jesus Martinez (Central Valley Immigrant Integration Collaborative), and Navin Moul (Zellerbach Family Foundation).

#### **About the California Immigrant Integration Initiative**

The California Immigrant Integration Initiative is a network of statewide, regional, and local funders from across California that facilitates funder engagement, funding coordination and alignment, and member-led initiatives on specific issues, geographies, and strategies.

#### **About Resource Development Associates**

GCIR contracted Resource Development Associates (RDA) to design and conduct a mixed methods study to understand current capacity and gaps in legal services for immigrants and refugees across California. RDA is a mission-driven consulting firm based in Oakland, California, that serves government and nonprofit organizations throughout California as well as other states. Our mission is to strengthen public and nonprofit efforts to promote social and economic justice for vulnerable populations. RDA supports its clients through an integrated approach to planning, grant-writing, organizational development, and evaluation. RDA would like to acknowledge the team members that worked on the 2020 assessment and 2022 update: Alejandra Barrio, John Cervetto, Dina de Veer, Alison Hamburg, David Klauber, Nimisha Narayanan, and David Onek.



#### **Table of Contents**

Introduction to 2022 Update	1
Sources of Information	2
Findings	3
Recommendations	7
Conclusion	10
Executive Summary	11
Crosscutting Findings	11
Recommendations	13
Introduction	16
Methods	19
Overview	19
Data Sources	19
Profile of Survey Respondents	20
Legal Service Types Included in Report	21
Crosscutting Findings	22
Legal Service Types and Scope	22
Staff Training and Resources	25
Organizational Management	29
Regional Findings	31
Recommendations for Funders	33
Recommendations to Strengthen Immigration Legal Services	33
Recommendations for Strategic Grantmaking	36
Conclusion	39
Appendices	40





2022 Update: Legal Services Capacity Assessment

Appendix A. Regional Profiles	40
Appendix B. Advisory Committee Members	50
Appendix C. Interview Participants	51
Appendix D. Survey Regions and Respondents	52





# 2022 Update to Legal Service Capacity Assessment

The 2022 Assessment Update offers new insights on the challenges and opportunities experienced across California's immigration legal service system during the intervening years since the original report was completed in 2020. The Update supplements the findings and recommendations of the original 2020 Legal Service Capacity Assessment and is informed by focus groups and interviews with legal service providers and representatives from government and philanthropy.

#### Introduction

Philanthropy plays a critical role in strengthening legal services capacity for immigrants and their families, particularly in times of uncertainty. While the nation's immigration system is no longer under the same level of attack as during the previous White House administration, the immigration legal service system has endured one crisis after another, making it difficult to address the needs of increasing numbers of asylum seekers and immigrants. The resulting delays in access to basic protections and support mean that millions of immigrants and asylum seekers are made more vulnerable daily.

New challenges—as well as opportunities— emerged during the last two years as the nation experienced a series of critical events with unprecedented impacts across the socio-political landscape. These events, including the arrival of the Biden administration, the COVID-19 pandemic, the growth of racial justice movements as part of a national reckoning with systemic racism, and multiple international humanitarian crises, have impacted every level of the U.S. immigration legal system, increasing the need for capacity and greater stability.

While California boasts high levels of both public and private investment in immigration legal services compared to most states, providers remain woefully under-resourced respective to the volume of service demand. Moreover, the Biden administration's recent decision to end Title 42 and implement a new accelerated asylum process on the US-Mexico border—despite being positive development—will further strain an already over-stressed immigration legal service infrastructure. Bold action by funders is required to address the immediate needs of immigrants and their families, build on previous gains and improvements, and advocate for systems change.

This report offers stakeholder perspectives on the impacts and challenges experienced by the legal immigration service field in relation to three critical events:

- The arrival of the Biden
   Administration and associated policy changes;
- The COVID-19 pandemic and related conditions; and
- The growth of social movements for racial justice and call for greater racial equity.

Recommendations based on stakeholder input are grouped into the following categories:

- Support Systems-Change Efforts;
- 2) Address Racial Inequity;
- Coordinate Resources and Services; and
- 4) Augment Organizational Resources and Capacity.



2022 Update: Legal Services Capacity Assessment

#### **Sources of Information**

To understand how the immigration legal service landscape changed during the last two years, the assessment team conducted six focus groups and three one-on-one interviews with immigrant legal service providers and representatives from government and philanthropy. During discussions participants shared their perspectives on recent challenges and opportunities experienced in the field. We would like to thank the following individuals who participated in these activities:

Table 1 Interview and Focus Group Participants and Affiliation

	Name	Organization			
1	Martha Arevalo	Central American Resource Center (CARECEN)			
2	María Blanco	University of California Immigrant Legal Services Center			
3	Aidin Castillo	Centro Legal			
4	Carmen Chavez	Casa Cornelia			
5	Kate Clark	San Diego Rapid Response Network (SDRRN)			
6	Phil Hwang	OneJustice			
7	Sally Kinoshita	Immigrant Legal Resource Center (ILRC)			
8	Kyra Lilien	Jewish Family and Community Services of the East Bay (JFCS)			
9	Arcenio Lopez	Mixteco Indigena Community Organizing Project (MICOP)			
10	Alma Martinez	Mayor's Office of Community Affairs, Fresno			
11	Gregorio Matiaz	Education and Leadership Foundation (ELF)			
12	Sheryl Muñoz-Bergman	Immigration Institute of the Bay Area (IIBA)			
13	Anthony Ng	Weingart Foundation			
14	Nora Preciado	Mayor's Office of Immigrant Affairs, Los Angeles			
15	Erika Rivera	Office of Immigrant Relations, Santa Clara			
16	Frank Rodriguez	Central Coast Immigrant Rights Coalition			
17	Marcela Ruiz	Office of Equity, California Department of Social Services			
18	Ramla Sahid	The Partnership for the Advancement of New Americans (PANA)			
19	Angelica Salas	Coalition for Humane Immigrant Rights of Los Angeles (CHIRLA)			
20	Lindsay Toczylowski	Immigrant Defenders Law Center (IDLC)			
21	Richard Whipple	Office of Civic Engagement & Immigrant Affairs, San Francisco			





2022 Update: Legal Services Capacity Assessment

#### **Findings**

#### **Arrival of the Biden Administration**

After the previous administration's attempts to dismantle the immigration system, the arrival of the Biden administration held promise for immigration reform and enhanced stability. While the administration has made some progress toward a more favorable immigration policy agenda, changes are taking place slowly and some policies from the previous administration remain in place.

- Immigration legal service providers and their clients continue to experience system disruptions, delays, and inefficiencies despite the arrival of an administration more sympathetic to immigrants and asylum seekers.
  - The inefficient rollout of promised policy changes leaves immigrants and asylum-seekers without critical supports and protections. Providers cited the following examples:
    - The delayed repeal of Title 42 and continued enforcement of aggressive border restrictions and deportations.
    - A lack of needed capacity within U.S. Citizenship and Immigration Services (USCIS) to support employment authorization processing.
    - The ineffective role out of new U-Visa processes.
  - Capacity challenges and processing inefficiencies in federal agencies contribute to historical <u>backlogs</u>

exacerbated under the previous administration. Cases have remained open for years leaving immigrants in limbo and preventing legal service organizations from taking on new cases.

- **Constant litigation** challenging the Biden administration's efforts to strengthen protections (e.g., the challenge to <u>DACA</u> out of Texas) disrupts progress and contributes to uncertainty around basic protections for immigrant communities.
- 2. The arrival of the new administration contributed to increased demand for immigration legal services, while service capacity has simultaneously decreased.
  - The end to punitive Trump era practices alleviated a level of fear for immigrants in need of services. For example, the USCIS no longer issues <a href="Notice to Appear">Notice to Appear</a> (NTAs) documents when an application

By the Numbers: Federal Agency
Backlogs <sup>1</sup>

#### 1.6 Million

pending Immigration Court cases

#### 9.5 Million

pending USCIS immigration applications

#### 436,700

pending State Department interviews for permanent immigrant visas

#### 12 months

current wait-time for work authorization processing

<sup>1</sup>Migration Policy Institute of California. (2022). *Mounting Backlogs Undermine U.S. Immigration System and Impede Biden Policy Changes.* https://www.migrationpolicy.org/article/us-immigration-backlogs-mounting-undermine-biden





2022 Update: Legal Services Capacity Assessment

for affirmative relief is denied, resulting in increases in applications for affirmative immigration relief.

- The restoration of DACA in December 2020 and the Biden Administration's subsequent promises to "fortify" the program resulted in massive numbers of submissions of first-time DACA applications and renewals.
- A reversal to the historically low refugee admissions cap set by the previous administration and influx of Afghani asylum seekers has overwhelmed a severely diminished refugee resettlement infrastructure.
- The historically high numbers of <u>unaccompanied minors</u> (UAMs) arriving from Central America and Mexico.

"I definitely feel like our capacity is much less than [is needed] to meet the demand for affirmative and defensive services. If anything, there's more people coming forward now with affirmative cases. Despite growth within our organization there's still a struggle to meet the demand."

-Legal Service Provider

#### **COVID-19: Impacts and Changes**

The COVID-19 pandemic exacerbated existing disparities and isolated vulnerable immigrant communities. Exclusion from the Coronavirus Aid, Relief, and Economic Security (CARES) act, hesitancy to pursue COVID-19 testing and vaccination due to fear of public charge implications, and significant job losses all resulted in hardship across many immigrant communities.

- 3. COVID-19 forced legal service organizations to pivot and respond to their client's urgent needs in addition to legal services—further straining provider capacity.
  - As trusted providers in immigrant communities, legal service organizations provided emotional support, case management, and connection to urgently needed safety nets in addition to legal services.
  - COVID-19 conditions exacerbated existing levels of stress and trauma experienced by legal service staff. Moreover, many staff experienced illness and loss within their families, communities, and with their clients.

"People are coming in more vulnerable, desperate, emotionally taxed then before. You're not just dealing with legal needs, but social/emotional human needs"

-Legal Service Provider

• Staff working with **detained clients**, whom they were not able to see regularly because of health restrictions, experienced significant stress worrying about clients' health and safety.





2022 Update: Legal Services Capacity Assessment

- 4. Providers emphasized the need to maintain in-person services to reduce the digital divide and ensure the quality and efficiency of services.
  - Providers reported that lack of access to reliable technology (i.e., devices and high-speed internet), and low digital literacy created barriers for clients to participate in remote legal services.
  - Providers reported challenges with building trust and ensuring a client's privacy when soliciting sensitive information.
- providers did note that the transition to remote services offer new opportunities to expand reach in new ways and offer convenience for clients with transportation and/or childcare needs.

Despite the barriers and challenges,

- Despite some advances to streamline paperwork
   (e.g., implementation of DocuSign), providers still experienced difficulty and delay to many submission processes. This increased staff time and cost per submission and decreased capacity to serve more clients.
- Communication between attorney and client was difficult during virtual court hearings.

#### **Reckoning with Racial Justice**

In 2020, the combination of highly publicized police killings of Black people, growth of white supremacist movements, and increased violence against API communities, galvanized social movements for racial justice and awakened a new focus on systemic racism. This informed a renewed focus and dialogue within legal service on issues of racial equity and inclusion.

- 5. As the number of indigenous and Black immigrant communities in the U.S. continues to grow, immigration legal service providers emphasize an urgent need to address racial inequities at both the systems and service levels.
  - Legal service providers and advocates shared that as a first step organizations are increasingly engaging in dialogue about racial justice issues and participating in anti-racist trainings.
  - Pressing challenges across the state, including barriers and capacity limitations around language access and culturally appropriate services for Black and indigenous communities have impacted equitable service delivery and due process. This issue

"Immigration is not race neutral. The legal system is meant to work [toward] inequitable outcomes. The immigration legal system was designed to be fundamentally unfair"

- Legal Service Provider

will grow as new groups with different language needs continue to arrive in California.

The burden to serve the most vulnerable immigrant communities disproportionately falls on small
emerging Black and indigenous-led organizations because their staffs can provide linguistically and
culturally appropriate services. However, these organizations lack adequate support and resources
because they may not have the fundraising capacity and/or requisite experience to qualify for state
funding.





2022 Update: Legal Services Capacity Assessment

- 6. Stakeholders identified several key areas of systemic racism and bias overlaying the legal service system that require change.
  - Over-policing of communities of color place BIPOC immigrants at increased risk for involvement in the criminal justice system which threatens their immigration legal status.
  - Any level of involvement with the criminal justice system adds a layer of complexity and cost to immigration relief cases. A limited number of legal service organizations have the expertise and capacity to handle these cases, creating additional barriers to representation for justice involved immigrants.
  - State funding for immigration legal services does not cover cases where an individual has a criminal record resulting in less funding for the most cost intensive cases.

"Intersectional work and work that centers communities impacted by the criminal legal system often goes unfunded.

There are significant opportunities for collective impact and systemic change in this area, and the support of philanthropy would be critical to making this happen."

-Legal Service Provider

• The narrative of the "deserving" versus "undeserving immigrant," upheld along racial lines is also demonstrated by the opening of borders to Ukrainian refugees while Title 42 has barred entry for Haitian and Central American asylum seekers for the last two years.



## CALIFORNIA IMMIGRANT INTEGRATION INITIATIVE

#### **Grantmakers Concerned with Immigrants and Refugees**

2022 Update: Legal Services Capacity Assessment

#### Recommendations

The 2022 Update affirms the comprehensive recommendations provided in the original 2020 Legal Service Assessment. Based on new challenges and opportunities emerging over the last two years, the following recommendations in this section are meant to be considered alongside the original recommendations.

Philanthropy can play a critical role in making lasting change for immigrant communities by supporting immediate legal services needs and making long-term investments in improving the immigration legal system itself. Legal service organizations need expanded support for direct legal services to mitigate challenges such as policy changes, staff burnout, and humanitarian crises. Philanthropy can help build a more resilient and stable immigration service infrastructure through collaboration and support for advocacy efforts that target systems change. This will require moving beyond "putting out fires" to include extended and forward-looking strategies that contribute to building a system that works for and benefits all.

#### **Support Systems-Change Efforts**

- Provide opportunities for local and state-wide collaboration between immigrants' rights advocates, racial justice advocates, and legal services providers.
- Support organizing, impact litigation, and advocacy efforts at the state and federal level to strengthen labor protections, expand access to healthcare and public benefits for immigrants.
- Leverage philanthropy's positionality and access to decision makers at the state, city, and county levels to directly advocate for sustained (and increased) government funding for immigrant legal services (particularly in rural areas where there are gaps in public support). Consider establishing private/public partnerships that match private dollars with public investment.
- Bolster support for community organizing and power-sharing efforts that increase civic participation among immigrant communities across California.

#### Original 2020 Recommendations

- 1. Support a pipeline of culturally responsive and bilingual immigration attorneys and accredited representatives.
- 2. Support collaborative efforts to develop technical capacity and ensure that existing practitioners are informed and prepared to serve clients.
- 3. Continue to fund initiatives that promote coordinated service delivery.
- 4. Enrich health and wellness strategies for staff.
- 5. Expand resources for professional development for leaders and managers.
- 6. Align funding to organizational capacity needs.
- 7. Support collaboration among funders and partners.



## CALIFORNIA IMMIGRANT INTEGRATION INITIATIVE

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2022 Update: Legal Services Capacity Assessment

#### **Address Racial Inequity and Bias**

- > Support continued advocacy for strengthening and expanding universal representation models. Universal representation models increase racial equity within the immigration system and ensure due process for all regardless of residency and previous contact with the criminal justice system.
- Advance and support advocacy efforts toward abolishment of immigration detention including:
  - Supporting state and federal level legislation that reduces punitive detention and criminal custody.
  - Support coalition-building that includes and centers impacted community members and those with lived experience.
- Expand funding for Black and indigenous-led organizations that are providing services for vulnerable communities but are less likely to receive state funding because they are newer organizations.
- ➤ Reduce administrative overhead for sub-granting organizations that support smaller and/or newer organizations that are not yet eligible for state funding.
- Address funding gaps created by state carve-outs for individuals with criminal justice involvement:
  - Expand funding to organizations that already work at the intersection of immigration and criminal legal systems to provide legal services for individuals whom most legal service organizations do not represent.
  - Support strategies to expand expertise and organizational capacity to navigate immigration relief processes for clients with criminal justice system involvement.
  - Advocate for implementation of universal representation models.
- ➤ Host forums bringing together service providers, government entities, and funders to engage in structured dialogue around racial inequity, injustice, and bias within the immigration system.
- Integrate a racial justice lens within the immigration legal service sector by supporting Diversity Equity and Inclusion (DEI) trainings that build awareness and provide tools for better supporting community members.
- ldentify and elevate best practices through development of case studies that demonstrate how legal service providers have adopted anti-racist practices, increased representation, and improved services for historically marginalized groups (e.g., Black, Indigenous, and LGBTQ clients).

#### **Coordinate Resources and Services**

- > Strengthen and build robust resource and referral access points to support expanded access to immigration legal and safety net services:
  - Develop a comprehensive, accessible online resource guide that serves as one-stop hub for all relevant immigrant legal service provider information and resources.





2022 Update: Legal Services Capacity Assessment

- Explore possibilities to develop centralized immigration legal service referral and helpdesk hotlines (see New York City's ActionNYC Hotline).
- Explore opportunities to expand access to resources and service through smartphone service apps.
- Develop more intentional partnerships between philanthropy and state/local government that work to bridge gaps and address capacity needs:
  - Build on and expand opportunities for collaboration by convening government level service providers and immigrant legal service providers.
  - Ensure that planning processes are inclusive and invite meaningful participation from impacted communities when designing interventions/funding opportunities.

#### **Augment Organizational Resources and Capacity**

- Increase the scale of funding to acknowledge and support the role legal service organizations play to provide referrals and case management services to clients.
- > Continue and expand the provision of unrestricted operational funding to allow organizations to build organizational capacity, strengthen administrative systems, and maintain agility in responding to emerging needs.
- Fund fellowships and augment existing funding to address the overhead costs that host organizations typically incur.
- > Provide multi-year grants to reduce burden of grant application submissions and annual reporting.
- Create dedicated funding opportunities to help small nonprofit legal service providers hire and retain immigration lawyers.
- > Provide opportunities for collaboration and technical assistance that respond to region-specific needs:
  - Convene workshops for service providers to share best practices and learnings regarding operational and strategic management.
  - Convene workshops and forums that target middle managers and frontline staff.
- Provide capacity-building grants for wellness initiatives that address staff burnout and offer ongoing supports and skill-development to mitigate impacts of vicarious trauma.





Legal Services Capacity Assessment

#### Conclusion

California's legal service providers continue to weather storm after storm as the gap between need and availability of immigration legal services continues to widen. The arrival of a new White House administration has done little to alleviate unsustainable conditions within the immigration legal services system as backlogs and processing inefficiencies continue to delay basic protections and access for immigrants. As a result, service providers experience high levels of burnout while struggling to support vulnerable clients whose cases remain in limbo. It is likely that service capacity will meet further strain as the repeal of Title 42 and newly issued accelerated asylum processes usher large numbers of asylum seekers across the border.

California funders can lead the way in building a more sustainable and effective immigration legal services infrastructure at this critical juncture. Support for direct services remains an urgent need, yet legal service providers also call upon funders to scale investment in advocacy efforts at all levels of government to advance greater stability and equity within the immigration system. In doing so, funders have an opportunity to help realize the vision for a more inclusive, equitable, and sustainable immigration system that effectively serves immigrant and refugee families and strengthens our collective community.





### **Executive Summary**

Responsive and affordable immigration legal services are a lifeline to safety and stability for immigrants and asylum seekers. California is home to almost 11 million immigrants, making up over a quarter of the state's population. Individuals and families who are undocumented or have precarious legal status need support to obtain and safeguard legal protections that promote their security and wellbeing. U.S. law does not guarantee the right to government-funded counsel in immigration proceedings, yet legal representation has been identified as the single most important factor for determining deportation outcomes.

The longstanding gap between need and availability of immigration legal services has grown as a result of recent federal

This report offers recommendations to strengthen immigration legal services in California for immigrants and asylum seekers. The report draws from 20 interviews with executive-level staff from legal service organizations and 80 responses to an online survey of a broad range of immigration legal service providers across the state.

policy changes that undercut fundamental procedures and legal supports to immigrant groups. Despite recent increases in resources for immigration legal services, there remains a deep and pressing need to build the long-term capacity of immigration legal services to continue to respond to changing political environments.

Through agile and innovative funding approaches, philanthropy is a key partner with public agencies to help legal service organizations adapt to the evolving landscape of U.S. immigration law along with the layered needs of immigrants. Knowing that having legal status confers a level of wellbeing and opportunity that extends beyond merely the legal arena, funders across sectors such as economic and community development, children and family services, and public health can join traditional immigration-related funders to help bolster legal protections.

#### **Crosscutting Findings**

The following issues represent key barriers that immigration legal service providers in California face across regions and organization types. Please see the full report for key findings by region.

#### **Legal Service Types and Scope**

1. There is a high unmet need for immigration legal services, which has been exacerbated by the current immigration policy context. Unmet need for immigration legal services spans geographic areas and demographic groups. Most organizations reported that their caseloads have steadily increased over the past three years, with almost half reporting that their caseloads doubled in the last fiscal year. Most also

<sup>&</sup>lt;sup>2</sup> Public Policy Institute of California. (2018). Immigrants in California. https://www.ppic.org/publication/immigrants-in-california/





Legal Services Capacity Assessment

responded that there are more potential clients seeking services than their organizations can assist.

- 2. The services with the greatest need are also the most resource intensive and the least available. The biggest increase in need for legal services over the past three years has been for full representation in deportation cases, which was also ranked as one of the most time and resource intensive legal services. Despite this need, less than two-thirds of organizations reported providing full representation for deportation cases and most of those organizations reported that they met less than half of the need for those services.
- 3. The current policy climate has intensified the need for psychosocial supports and case management for clients receiving legal services. Heightened immigration enforcement, detention, family separation, and the threat of deportation have compounded the stress and trauma experienced by immigrants and asylum-seekers. As a result, there is an increased need for social services, housing, and mental health services to support clients' financial and emotional wellbeing.

#### **Staff Training and Resources**

- 4. Organizations experience difficulty recruiting and retaining qualified immigration attorneys, which hinders efforts to scale services. The need for qualified attorneys stems from both a shortage of immigration attorneys in the workforce, as well as barriers to staff retention. Providers reported that the risk of burnout for legal staff and attorneys has increased due to a combination of secondary trauma and heavy workloads.
- 5. The need to keep up with and respond effectively to shifting immigration policy adds strain to organizations' ability to meet increased demand for services. Given the steep learning curve on complex legal cases, more frequent and intensive supervision has been essential for effective case representation. As fewer cases are being resolved out of court, organizations need to provide closer support to attorneys who may not be experienced in providing full representation. Providers report that increasingly hostile immigration policies and court environments require robust legal strategies to protect and benefit their clients.
- 6. Networks to coordinate services and share resources have helped bolster organizations' capacity to provide services. Networks that centralize and coordinate referral pathways have been effective in reducing the burden on individual organizations to screen, refer, and serve clients. Networks of direct service providers also play an important role in communicating real-time experiences to organizations involved in impact litigation and advocacy efforts.



Legal Services Capacity Assessment

#### **Organizational Management**

7. Many organizations are rapidly scaling services, while also confronting financial uncertainty and limited expertise in organizational management. Augmented funding combined with rising need for services has left providers experiencing a tension between the opportunity to scale services and the fear of a looming contraction of funding in the near future. As a result of scaling and staff shortages, organizational leadership have often been thrust into new roles and would benefit from capacity building in organizational management.

#### Recommendations

Philanthropy has a unique opportunity to coordinate with public funders and community-based partners to build an immigration legal service system that is responsive and sustainable. The recommendations herein include strategies for building the organizational capacity of immigration legal service organizations, as well as strategies to bolster immigration legal services within the larger ecosystem of efforts to advance equity and inclusion for immigrants, refugees and asylum-seekers.

#### **Recommendations to Strengthen Immigration Legal Services**

**Grow a Diverse Provider Pool** 

- 1. Support a pipeline of culturally responsive and bilingual immigration attorneys and accredited representatives. There is a pressing need for more attorneys and Department of Justice (DOJ)-accredited representatives, with particularly stark gaps in the area of deportation defense. Meeting this need will require both medium- and long-term strategies to cultivate a pool of immigration legal providers, particularly among youth and individuals from immigrant communities. Recommended strategies include:
  - Identification of immigration legal service delivery models and staffing
  - Sponsorship of law school and post-graduate tuition and fellowships
  - Support for DOJ-accreditation process
  - Outreach and financial assistance at the high school and undergraduate level

#### **Promote Coordination to Maximize Impact**

- 2. Augment collaborative efforts to develop technical capacity and ensure that existing practitioners are informed and prepared to serve clients. Current attorneys and DOJ-accredited representatives must be able to provide reliable and effective legal services amidst rapidly changing and increasingly complex immigration policies. The development of streamlined knowledge and skill exchanges can contribute to rapid dissemination and adoption of effective legal strategies. Recommended strategies include:
  - Expanded capacity-building grants
  - Formalized networks for sharing knowledge and resources



## CALIFORNIA IMMIGRANT INTEGRATION OF INITIATIVE

#### **Grantmakers Concerned with Immigrants and Refugees**

Legal Services Capacity Assessment

- Creative approaches to provide needed supervision and training to attorneys and DOJaccredited representatives
- **3. Continue to fund initiatives that promote coordinated service delivery.** Currently, most immigration legal service organizations operate independently and are overwhelmed with referrals. Funders have an opportunity to support coordinated and cross-sector service delivery models, which have been effective in some regions already. Recommended strategies include:
  - Expansion of service networks that centralize intakes and referrals
  - Grants for collaboratives of organizations
  - Promotion of cross-sector approaches to service delivery

#### **Augment Organizational Capacity and Wellness**

- 4. Enrich health and wellness strategies for staff. Secondary trauma and low morale pose an increasing threat to maintaining a healthy organization. As the need for psychosocial supports grows in the client population, there is a corresponding increase in the need for mental health support for staff. It is crucial that funders consider staff mental health and well-being when making grants as integral to programmatic work and consider how to more systematically integrate this into funding. Recommended strategies include:
  - Organizational wellness promotion and support services
  - Trainings to support staff and organizational well-being
  - Law school curriculum focused on secondary trauma and wellness
- **5. Expand resources for professional development for leaders and managers.** In order to provide high quality services and encourage staff retention, leadership of immigration legal service nonprofits need the skills to manage rapidly growing organizations, provide high quality staff supervision, and oversee organizational operations and finances. Recommended strategies include:
  - Access to existing nonprofit management training programs
  - · Custom training for leaders and managers
  - Leadership coaching and mentorship

#### **Recommendations for Strategic Grantmaking**

- **6. Align funding to organizational capacity needs.** Supporting nimble responses to evolving immigration legal service needs calls for foundations to increase flexibility and alignment of programmatic and administrative funding requirements. Foundation boards of directors may benefit from training about how the recommendations herein can meet the needs of grantees without sacrificing accountability. Recommended strategies include:
  - Alignment of funding with true costs
  - Operational capacity funding
  - Multi-year grants
  - Alternative funding structures for legal caseloads
  - Relaxed reporting requirements





Legal Services Capacity Assessment

- **7. Support collaboration among funders and partners.** To make the most of philanthropic investments, funders should regularly communicate to share knowledge, encourage innovating thinking, and leverage one another's resources. Recommended strategies include:
  - Coordination among foundations
  - Coordination between philanthropy and state funders
  - Cohesive strategy with service providers and grassroots groups
  - Funding for research and evaluation to continually inform decision-making





### Introduction

Responsive and affordable immigration legal services are a lifeline to safety and stability for immigrants and asylum seekers. California is home to almost 11 million immigrants, making up over a quarter of the state's population.<sup>3</sup> Individuals and families who are undocumented or have precarious legal status need support to obtain and safeguard legal protections that promote their security and wellbeing. Having legal status not only expands access to jobs, health care, and educational opportunities; it also keeps families together, builds trust in public institutions, and creates conditions where immigrants can participate more fully in our society. The continuum of immigration legal services encompasses information and referrals regarding one's legal rights, options, and processes; support with applications for asylum or other protected status<sup>4</sup>; and legal representation for asylum or deportation cases.<sup>5</sup> In addition to direct services for individuals and families, the immigration legal services field includes organizations that provide technical assistance and training on legal processes and legislation, as well as impact litigation, which uses legal avenues to change immigration policy.

U.S. law does not guarantee the right to counsel in immigration proceedings, yet legal representation has been identified as the single most important factor for determining deportation outcomes. The U.S. immigration legal system is vastly complex and ever changing. Within

the bureaucratic system, immigrants and asylum seekers must navigate countless delays, expenses, and threats to their legal status. In an analysis of Executive Office for Immigration Review (EOIR) case records of immigrant women with children, Syracuse University researchers found that only two percent of individuals without representation were allowed to stay in the U.S., whereas 33 percent of individuals with representation were allowed to stay.<sup>6</sup> The same study found that immigration judges denied cases for 90

Legal representation has been identified as the single most important factor for determining deportation outcomes.

percent of asylum seekers without representation, whereas the odds of denial for asylum seekers with legal representation was 48 percent.<sup>7</sup>

Immigration legal service providers in California face rising pressures. The longstanding gap between need and availability of immigration legal services has only grown as a result of recent federal immigration policy changes. Exacerbating a trend of rising deportations that began before the current administration, the number of individuals and families placed in deportation proceedings in California immigration courts continues to increase (see Figure 1). Recent federal policies undercut fundamental

<sup>&</sup>lt;sup>7</sup> TRAC Reports, Inc. Continued Rise in Asylum Denial Rates: Impact of Representation and Nationality. December 13, 2016. https://trac.syr.edu/immigration/reports/448/



<sup>&</sup>lt;sup>3</sup> Public Policy Institute of California. (2018). Immigrants in California. https://www.ppic.org/publication/immigrants-in-california/

<sup>&</sup>lt;sup>4</sup> Examples of protected status include: T Visa for victims of trafficking, U Visa for victims of domestic violence, sexual assault, felonious assault, trafficking, and other serious crimes, relief under the Violence Against Women Act (VAWA) for victims of domestic violence married to U.S. Citizens or permanent residents, Special Immigrant Juvenile Status (SIJS) for child victims, or continued presence for victims of trafficking.

<sup>&</sup>lt;sup>5</sup> See the Methods section below for a description of legal service types included in this report.

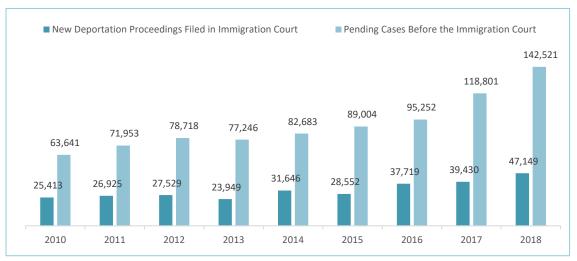
<sup>&</sup>lt;sup>6</sup> TRAC Reports, Inc. Representation Makes Fourteen-Fold Difference in Outcome: Immigration Court "Women with Children" Cases. July 15, 2015. <a href="https://trac.syr.edu/immigration/reports/396/">https://trac.syr.edu/immigration/reports/396/</a>



Legal Services Capacity Assessment

procedures and legal supports to immigrant groups, including but not limited to newly-arrived immigrants, undocumented immigrants, immigrants in the workforce, and immigrants from certain countries of origin.<sup>8</sup> The effects of this moment will extend and expand the need for immigration legal services far into the future.

Figure 1. Cases for Individuals with Immigration-related charges in California Immigration Courts by Fiscal Years 2010-2018



Source: Transactional Records Access Clearinghouse (TRAC) Immigration Court Backlog Tool<sup>9</sup>

The capacity needs of California immigration legal services remain vast and urgent. State and local policymakers, philanthropy, and the nonprofit sector have partnered to address mounting pressures on direct immigration legal services, and funders have made strides to increase the number of legal staff, especially in rural areas. Despite recent increases in state resources, there remains a deep and pressing need to build the long-term capacity of immigration legal services to continue to respond to changing political environments.

To build a sustainable immigration legal service system in California, it is crucial for funders to understand the capacity gaps that immigration legal services confront.

<sup>&</sup>lt;sup>9</sup> TRAC, a project of Syracuse University, analyzes Immigration Court records obtained through Freedom of Information Act Requests. Does not include individuals with criminal, national security, or terrorism charges. Pending cases refer to Immigration Court proceedings that remain open at a given point in time. Pending case counts are computed per fiscal year based on a count on the last day of each fiscal year. See: https://trac.syr.edu/.



<sup>&</sup>lt;sup>8</sup> See <a href="https://ballotpedia.org/Timeline of federal policy on immigration, 2017-2020">https://ballotpedia.org/Timeline of federal policy on immigration, 2017-2020</a> for a detailed timeline of federal policy on immigration from 2017-2019.



Legal Services Capacity Assessment

Philanthropy has an opportunity to leverage public-private partnerships and improve outcomes for immigrants and legal service providers. Through agile and innovative funding approaches, philanthropy is a key partner with public agencies to help legal service organizations adapt to the layered needs of immigrants. Knowing that having legal status confers a level of wellbeing and opportunity that extends beyond merely the legal arena, funders across sectors such as economic and community development, children and family services, and public health can join traditional immigration-related funders to help bolster legal protections.

Supporting California's immigrant communities is vital to our collective freedom and wellbeing. If ever there was a time to invest in legal protections for immigrants, it is now.

#### **About This Report**

This report focuses on the capacity of direct immigration legal services in California for individuals and families who are undocumented or have precarious legal status, including individuals who are seeking asylum, individuals who may have provisional legal status, and individuals who may have criminal convictions. This report builds on and updates a 2008 GCIR report commissioned by the Zellerbach Family Foundation that focused on immigration legal service capacity in Northern California. The following sections present the assessment methodology, key findings across and within regions, and recommendations for how philanthropy can most effectively partner with public agencies to support immigration legal services in California.

<sup>&</sup>lt;sup>10</sup> Grantmakers Concerned with Immigrants and Refugees. (2008). The Need to Expand Immigration Legal Services in Northern California.





### Methods

#### **Overview**

From April to October 2019, Resource Development Associates (RDA) worked with GCIR and a Project Advisory Committee in a collaborative and iterative process to develop data collection tools, identify key stakeholders, validate key findings, and generate recommendations (see Appendix B for a list of Advisory Committee members).

#### **Data Sources**

RDA reviewed several existing reports and data sources to obtain contextual information about the current state of immigration policy, patterns, and funding in California. To gather primary data, RDA carried out key stakeholder interviews and an organizational survey, described below.

#### **Key Stakeholder Interviews**

RDA conducted 20 telephone interviews with executive-level staff from legal service organizations that specialize in immigration, community-based and advocacy organizations that focus on immigrant and refugee communities, and public agencies. These interviews focused on:

- The current state (types of legal services available);
- The desired state (the optimal or ideal landscape of legal services);
- The unmet need (whether due to absence of services, limited capacity of existing services, or both);
   and
- Recommendations (opportunities, innovations, and models that exist elsewhere or could be developed to meet the need).

Interviewees were selected to reflect a diversity of regions, services provided, and population types. In addition to legal service providers in California, RDA also conducted two interviews with funders in other states to learn about promising and recommended practices for funders. See Appendix C for a full list of interview participants.

#### **Organizational Capacity Survey**

To gather information from a larger audience than the key stakeholder interviews, RDA administered an online survey to a broad range of immigration legal service providers across the state. The survey covered the following topics:

- Services provided (region served, population(s) served, types of legal services provided)
- Organizational capacity (number of staff, languages spoken, funding sources, budget)
- Perceptions of the key legal needs of immigrants and asylum-seekers (e.g., most common legal services needed, at what point in the legal process)





Legal Services Capacity Assessment

• *Promising practices* (legal services practices that the respondent is aware of, either inside or outside their organization)

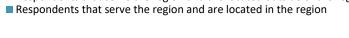
GCIR generated a list of 253 organizations compiled by funders to the project, the Project Advisory Committee, and several online legal services databases. The survey was administered via the Survey Gizmo platform for 10 weeks from June through August 2019. Each organization received an e-mail from GCIR with a link to the survey along with weekly reminders. The Project Advisory Committee also conducted individual outreach to organizations in under-represented regions of the state.

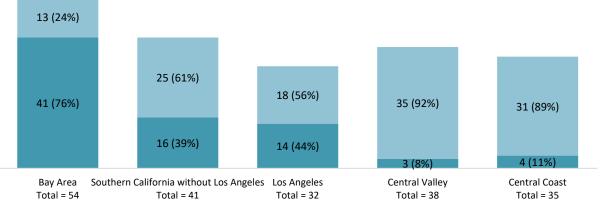
#### **Profile of Survey Respondents**

RDA received survey responses from 80 organizations.<sup>11</sup> For the purposes of survey analysis, GCIR and the Project Advisory Committee delineated six service regions: 1) Bay Area, 2) Central Coast, 3) Central Valley, 4) Los Angeles, 5) Southern California without Los Angeles, and 6) North and Mountain.<sup>12</sup> The highest number of responses was from organizations located in the Bay Area, followed by Southern California without Los Angeles (Figure 2). While most offices are geographically located in the Bay Area region, many organizations serve additional regions across the state. In particular, services in the Central Valley and Central Coast regions are commonly provided by organizations outside of that region. See Appendix D for the breakdown of counties and survey respondents by region.

Figure 2. Count of Survey Respondents based on Regions Served

Respondents that serve the region and are located outside of the region





<sup>&</sup>lt;sup>12</sup> No responses were received from organizations located in the North and Mountain region.



<sup>&</sup>lt;sup>11</sup> The response rate was 32%, which is typical for online surveys (https://surveyanyplace.com/average-survey-response-rate/).

## CALIFORNIA IMMIGRANT INTEGRATION INITIATIVE

#### **Grantmakers Concerned with Immigrants and Refugees**

Legal Services Capacity Assessment

#### **Legal Service Types Included in Report**

Based on input from the Project Advisory Committee, the report categorizes immigration legal services in the following service types, which range from a lower to a greater depth of service.

- Information and referral: Legal orientations and workshops educating unrepresented clients to make informed decisions before the immigration court (citizenship/civics classes, Legal Orientation Programs, Know Your Rights Presentations); screening, intakes, and referrals of clients to legal representation or resources.
- **Pro se application assistance**: Support preparing and filing documents for unrepresented clients who are applying for relief before the immigration court, in which the client is largely responsible for their own case.
- **Limited representation**: Legal consultations and assistance around filing applications before the immigration court. The provider may prepare and submit motions, petitions, or applications for the client, but they may limit their level of representation with the court (for example, they may not accompany them to an asylum interview).
- **Community based legal clinics**: Clinics in which law school students, pro bono attorneys, or other providers have the opportunity to provide limited to full representation for clients. Clinics may have a walk-in component where individuals receive a private consultation with a volunteer immigration lawyer about their case, and/or help completing forms.
- Affirmative application filings: The provider initiates, prepares, and submits applications for relief (may include asylum, T-Visa, U-Visa, VAWA, SIJS or continued presence) for individuals who are not in removal proceedings.
- Full representation for defensive proceedings: The provider serves as the representative of record
  for individuals in removal proceedings, in alignment with regulatory requirements (files a Notice of
  Entry of Appearance as Attorney or Representative Before the Immigration Court, Form EOIR-28);
  the provider supports in preparing and defensive filing for the forms of relief before an immigration
  judge.
- **Full representation for affirmative asylum proceedings**: The provider serves as the representative of record for individuals who are not in removal proceedings, in alignment with regulatory requirements; the provider supports in preparing and affirmative filing for the forms of relief before an immigration judge.
- Legal services ancillary to immigration proceedings: In addition to full representation, providers
  may offer legal guidance and services on matters that extend beyond the client's case before the
  immigration court; examples include family preparedness planning, power of attorney, and
  information about dual citizenship and passport application for U.S.-born children in mixed status
  families.





### **Crosscutting Findings**

This section summarizes the key findings from survey respondents and interviewees. Across regions and organization types, the issues below represent the most pressing barriers that immigration legal service providers in California face. The findings are organized by the following three categories of need that developed from the assessment:

- Legal Service Types and Scope
- Staff Training and Resources
- Organizational Management

#### **Legal Service Types and Scope**

1. There is a high unmet need for immigration legal services, which has been exacerbated by the current immigration policy context.

Immigration legal service organizations have long struggled to meet the need for services, and the gap between need and availability has only grown as a result of recent federal immigration policy changes.

- On average, organizations served approximately 2,000 clients in the last year. Most organizations
  reported that their caseloads have steadily increased over the past three years, with almost half
  reporting that their caseloads doubled in the 2017-18 fiscal year.
- Eighty-four percent of organizations responded that there are more potential clients seeking services than their organizations can assist. On average, organizations reported that nearly 300 clients were referred on a monthly basis, and 60 were turned away due to lack of capacity. Clients that are placed on a waitlist were delayed an average of six weeks until they are able to receive services.

"Existing overall immigration legal capacity is still very limited and inadequate... significant gaps exist in every imaginable category."

-Legal Service Provider

Interviewees observed that unmet need for immigration legal services spans geographic areas and demographic groups.

Organizations clearly conveyed that rural areas lack the funding and infrastructure for service delivery, and very few legal service providers are located in rural areas of the state; this creates substantial barriers to access for immigrants, particularly access to legal representation on complex cases. At the same time, although urban areas typically have more resources and infrastructure for service provision, they remain overwhelmed by the volume of clients seeking services. All survey respondents reported providing services to clients residing in both urban and rural areas, with the exception of one organization. Slightly over half of organizations reported serving an equal balance of urban and rural counties.





Legal Services Capacity Assessment

- Expanding the scope and reach of services for rural and geographically isolated groups is a significant resource strain for providers. With the exception of the Bay Area, a majority of organizations that reported serving each region of the state were located outside of the region. Organizations located in both urban and rural areas reported that more and more, attorneys are spending time and resources to travel to detention centers and rural locations to meet with clients. Attorneys in urban centers are deployed to rural locations and detention facilities to lend technical capacity where coverage is sparse, and providers located in rural areas still must cover large distances within their own regions and service areas to provide education, consultations, and follow-up for communities that are less and less mobile due to fear of Immigration and Customs Enforcement (ICE).
- Respondents across regions cited an unmet need for services in many languages, including numerous Asian languages (Cantonese, Korean, Mandarin, Mongolian, Tagalog, Thai, Vietnamese); Indigenous languages and dialects of Mexico and Central America (Mam, Mixteco, Pocomchi, Q'eqchi, Triqui, Zapoteco); Middle Eastern languages (Arabic, Farsi); East African languages (Amharic, Tigrina); Haitian Creole; Russian; and Portuguese. Most organizations are currently able to meet the need for services in Spanish.
- 2. The services with the greatest need are also the most resource intensive and the least available.

With the upsurge in aggressive and widespread immigration enforcement tactics, the number of individuals requiring full legal representation far exceeds the capacity to meet the need.

• The biggest increase in need for legal services over the past three years has been for full representation in deportation cases, which was also ranked as one of the most time and resource intensive legal services (see Figure 3). The need for deportation defense has risen due to a greater volume of individuals in deportation proceedings, along with added procedural hurdles that call for deeper representation.

Despite this need, less than two-thirds of organizations reported providing full representation for deportation cases (50 out of 80 organizations, or 63 percent), and most of those organizations

"The greatest gap is the limited number of organizations that provide removal and defensive legal services free or [at] low cost, especially to hard-to-reach populations [and] for those in detention."

-Legal Service Provider

- reported that they met less than half of the need for those services (see Figure 4). Interviewees specified that deportation defense for individuals in immigration detention is one of the least available services.
- Affirmative application filing for asylum cases was also identified as one of the services with the greatest growth in need since 2015 and as one of the most resource intensive services.<sup>13</sup> During

<sup>&</sup>lt;sup>13</sup> Affirmative application filings refer to applications for humanitarian relief (most often asylum) that are submitted by individuals before US Citizenship and Immigration Services, in advance of their being placed in deportation proceedings.



## CALIFORNIA IMMIGRANT INTEGRATION INITIATIVE

#### **Grantmakers Concerned with Immigrants and Refugees**

#### Legal Services Capacity Assessment

interviews, providers shared the perception that while asylum application filings and information and referral have historically been less time-intensive services, these services have become more time consuming due to the increasing complexity of immigration cases in the current policy climate and the need to concurrently pursue multiple forms of relief.

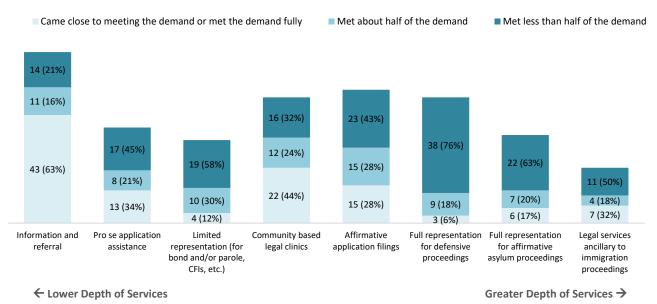
Organizations also reported a greater need for information and referral services in the past three years. While organizations were generally able to meet the need for information and referral (Figure 4), rising fear and uncertainty among immigrant communities has multiplied the total amount of time that organizations dedicate to this service.

Figure 3. Intensity and Need Based on Scope of Legal Service

	Most time/ resourd intensive	ce	Increase in demand (past three years)		Increase in demand (next three years)	
Information and referral	38		29		25	
Pro se application assistance	18		16		13	
Limited representation (for bond and/or parole, CFIs, etc.)	11		20		22	
Community based legal clinics	21		15		16	
Affirmative application filings	41		29		32	
Full representation for defensive proceedings	37		52		49	
Full representation for affirmative asylum proceedings	21		22		22	
Legal services ancillary to immigration proceedings	7		12		15	

<sup>\*</sup>Count of organizations that selected each type of service in their top three ranked choices

Figure 4. Count of Organizations Providing Services, Organized by Depth of Services and Need Met



3. The current policy climate has intensified the need for psychosocial supports and case management for clients receiving legal services.

Heightened immigration enforcement, detention, family separation, and the threat of deportation have compounded the stress and trauma experienced by immigrants and asylum-seekers.





Legal Services Capacity Assessment

- High levels of trauma affect client populations due to the conditions and/or critical incidents in their country of origin, difficulty during their journey to U.S., and detention on the U.S./Mexico border. Organizations reported that they most commonly serve vulnerable groups such as low income individuals and families, immigrant women with children, survivors of trafficking or domestic violence, older adults, and unaccompanied children.
- Social services, housing, and mental health services are essential to support clients' financial and
  - emotional wellbeing as immigration cases commonly take longer and individuals and families remain on the precipice of deportation, cannot work legally, or are ineligible for public benefits.
- As more and more immigration legal service clients experience mental health challenges, organizations incur additional time and costs to request and submit psychological evaluations for clients.
- Providers reported that communities are at capacity to

housing, and education support services.

- house and support unaccompanied children and there is an increasing number of children without an adult willing to sponsor them. As such, children and youth are experiencing prolonged periods of instability and increased need for behavioral health,
- In context of this growing need, legal service organizations are recognizing the benefit of offering in-house social services. Survey respondents were split in thirds as far as their organizational provision of social services: one-third provide exclusively legal services, one-third provide comprehensive legal and social services in-house, and one-third provide provide in-house legal services with social services offered in partnership with external providers/programs.

#### **Staff Training and Resources**

4. Organizations are experiencing difficulty recruiting and retaining qualified immigration attorneys, which hinders efforts to scale services.

The need for qualified attorneys stems from both a shortage of immigration attorneys in the workforce, as well as barriers to staff retention.

"With the [case] backlogs, we see a high need for client support with non-legal services—counseling, family counseling, education and a [need for] a traumainformed approach to our work. We're digging up their trauma as we work on their case."

-Legal Service Provider





## **Grantmakers Concerned with Immigrants and Refugees** *Legal Services Capacity Assessment*

- Eighty-four percent of organizations ranked the lack of legal staff as one of their top three barriers to serving clients (see Figure 5). While some organizations have bolstered their capacity by obtaining Department of Justice (DOJ) accreditation for non-attorney staff, interviewees reported that DOJ-accredited representatives do not have the necessary expertise to provide full representation on a growing number of complex legal cases.
- Staff hiring and retention has become progressively more difficult in the current policy and economic climate. The cost of living in California and the opportunity for higher wages in other sectors of legal practice present major challenges

"We have been building capacity by obtaining DOJ recognition and having all legal staff get accredited; however, having only one attorney was insufficient for our caseload. It took us over two years to find a bilingual and experienced attorney to join our team."

-Legal Service Provider

to staff retention. Nearly 60 percent of organizations ranked the inability to offer competitive salaries as a top barrier to their capacity to serve clients (Figure 5).

Not enough legal staff 67 47 Insufficient administrative staff Lack of competitive salaries 47 Insufficient development/grantwriting capacity Insufficient technology/IT resources 26 **Funding restrictions** 22 Legal staff lack needed expertise 22 **Legal Staff** High staff turnover 22 **Operations** Financial sustainability concerns 17 **Finance** Insufficient revenue to cover costs 16 Lack of language capacity 14 Legal staff do not have needed credentials 7 Insufficient staff diversity

Figure 5. Top Barriers to Serving Clients\*

\*Count of organizations that ranked each issue as one of the top three factors that limit capacity to meet clients' needs

The volume and intensity of immigration work in this current climate have led to increasingly difficult working conditions that further challenge the retention and recruitment of qualified staff.

Providers reported that the risk of burnout for legal staff and attorneys has increased due to a
combination of secondary trauma and heavy workloads. As the psychosocial needs of clients
increase, so does the risk of secondary trauma for legal staff. Increased stress and burnout can lead
to high staff turnover as well as increased conflict and communication challenges in the workplace.





Legal Services Capacity Assessment

Presently there is a need to better understand and address these needs within the legal service sector, both at the individual and organizational level.<sup>14</sup>

Legal staff often take on numerous responsibilities beyond legal services, which expands their workload. For example, managing attorneys frequently assume organizational management tasks such as budgeting and fundraising. In organizations that do not have case managers or administrative staff, staff attorneys often handle these responsibilities.

"Many people with experience are quitting due to burnout [and] secondary trauma exacerbated by the volume of work."

-Legal Service Provider

5. The need to keep up with and respond effectively to shifting immigration policy adds strain to organizations' ability to meet increased demand for services.

Many organizations struggle to provide sufficient supervision, training, and resources for legal staff and volunteers.

- Given the steep learning curve on complicated legal cases, more frequent and intensive supervision
  has been essential for effective case representation. As fewer cases are being resolved out of court,
  organizations need to provide closer support to attorneys who may not be experienced in providing
  full representation. As mentioned above, pro bono attorneys often lack specialized training in
  immigration law, and thus require close supervision and training to manage cases.
- Interviewees reported the need for expanded technical capacity to respond to rapidly changing federal processes and policies that threaten their client population. Emerging areas mentioned by interviewees include changes to public charge criteria, post-conviction relief, and family law.
- Providers report that increasingly hostile immigration policies and court environments require robust legal strategies to protect and benefit their clients. This may require consultation with family law experts and postconviction immigration relief—distinct areas of practice

"A serious issue for the field [is] developing strong supervision and having enough senior attorneys to do that work across organizations. [It is] difficult to find the right balance between new attorneys and senior attorneys to guide them to do effective work. Sufficient supervision is key."

-Legal Service Provider

that frequently require outside expertise and contracting, with costs falling to organizations.

<sup>&</sup>lt;sup>14</sup> In August 2019, GCIR initiated a study to identify trauma-related challenges facing professionals working with immigrants, refugees, and other populations under attack and potential models and promising practices for supporting those who experience secondary trauma as a result of their work.





Legal Services Capacity Assessment

6. Networks to coordinate services and share resources have helped bolster organizations' capacity to provide services.

Organizations emphasized the benefits of training and technical assistance and identified a need for additional support for cross-organizational training, building shared tools to disseminate emerging defense strategies, and opportunities to continue and expand coordination of services.

- Organizations are participating in regional and statewide collaboratives and networks to share
  resources, technical assistance, and DOJ accreditation oversight to maximize resources and
  coverage in rural communities. Networks of direct service providers also play an important role in
  communicating real-time experiences to organizations involved in impact litigation and advocacy
  efforts.
- Models such as the San Diego Rapid Response Network, which centralize and coordinate a referral pathway, have been effective in reducing the burden on individual organizations to screen, refer, and serve clients. In addition, such models reduce the burden on clients, who are otherwise shuffled between different organizations.
- Oftentimes older, more established agencies support smaller organizations in growing their legal services by subcontracting government funding to them and/or providing mentorships and guidance for running programs through capacity-building grants. These targeted partnerships and collaborations are key to expanding provider capacity and reach at local levels while contributing to growth of the larger legal infrastructure across the state.

"We've kind of disrupted the service delivery model to challenge each provider to have honest conversations about our missions and how we can come together. We're competing for funding and yet trying to recognize that behind it all are people in need.

[We are] just having honest conversations, finding where we can meet [to] disrupt the status quo collectively."

-Legal Service Provider / participant in agency collaborative

Multiple interviewees cited the desire for additional interagency opportunities for training, coordination, and knowledge exchange. They discussed a need for training to disseminate best practices and strategies within specific areas of immigration law (e.g., detention representation) in addition to training to develop capacity outside of strictly legal skills (e.g., client management support, hiring and developing community liaisons, supervision, and self care strategies).





Legal Services Capacity Assessment

#### **Organizational Management**

7. Many organizations are rapidly scaling services, while also confronting financial uncertainty and limited expertise in organizational management.

Augmented funding combined with rising need for services has left providers experiencing a tension between the opportunity to scale services and the fear of a looming contraction of funding in the near future.

- State and foundation funding are the most common funding sources for immigration legal service providers. In the past year, state funding made up the largest percentage of organizations' funding (see Figure 6).
- Most organizations reported receiving increased funding from state, local government, and
  philanthropy over the past three years and have substantially scaled their staff and services to meet
  the growing need. There is widespread concern about the sustainability of scaled services and
  added staff, as funding could decrease in the future and lead to a retraction within the immigration
  legal service sector.

Reported growth/decline in funding over the Anticipated growth/decline in funding over past three years the past three years Count of funding sources Average % of immigration Funding source identified by each funding identified from each Increased over Anticipated Generally the Anticipated Generally the organization funding source Decreased the past three increase years 25 12 Philanthropy, foundation awards or grants 13 29 21 13 25.6% 13 16 5 County 16.4% 16 11 Federal 16.3% 6 8 9 6 Other 6 15.9% 14 City/municipal 0 11 Individual donors 11.1% 1 12 18 1 16 12 OLTA

Figure 6. Reported Funding Sources and Percent of Total Funding

When speaking about philanthropic funding, organizations highlighted the success of flexible
funding models that support sustainability and effective crisis response. For example, to better
support the escalating backlog of cases that are now protracted over multiple years, organizations
benefit from longer grant cycles and funding for a target active caseload number rather than a target
number of clients served per year.





## **Grantmakers Concerned with Immigrants and Refugees** *Legal Services Capacity Assessment*

As a result of rapid scaling and staff shortages, organizational leadership have often been thrust into new roles and would benefit from capacity building in organizational management.

- Oftentimes, practicing attorneys are promoted into leadership positions, but may not have received training in organizational management.
- Organizational leadership need both technical skills such as budget management and fundraising, as well as soft skills such as staff supervision and management.

"We've grown relatively slowly on purpose—we've been cautious because of hiring and space [challenges]. Organizations that have scaled up significantly are struggling. But it's hard when you have waitlists to not want to hire people."

-Legal Service Provider





### Regional Findings

This section highlights key findings and distinguishing factors by region based on the results of the organizational survey and key informant interviews. Additional regional information including detailed analysis of the survey results is provided in the regional profiles located in Appendix A.

#### **Bay Area**

- **Proximity of Services:** Among surveyed organizations that reported serving the Bay Area, approximately three-quarters (76 percent) are located in the Bay Area.
- Funding: Philanthropy is the most common source of funding for immigration legal services provided
  by organizations serving the Bay Area, followed by state funding. However, among organizations
  receiving each type of funding, state funding made up a larger average share of organizations'
  immigration legal services funding, indicating that the state is providing somewhat larger grants than
  philanthropy.
- Service Delivery Capacity: Interviewees shared a perception that the Bay Area has more robust removal defense services than other regions, with mention of the positive impact of case representation support provided by the San Francisco Public Defender. However, Bay Area organizations that participated in the survey reported equal to greater difficulty meeting demand for these services than the other regions. Though difficulty retaining legal staff was mentioned across all regions related to a number of factors including difficulty providing competitive salaries, Bay Area organizations in particular emphasized the difficulty associated with cost of office space and cost of living. Compared to other regions, organizations serving the Bay Area more commonly provide comprehensive services (both legal and social services) in-house.

#### Los Angeles

- **Proximity of Services:** Among surveyed organizations that reported serving Los Angeles, 44 percent are located in the region.
- **Funding:** Similar to the Bay Area, immigration legal services in organizations serving Los Angeles County (LA) are most frequently funded by the state and philanthropy, with state funding comprising a slightly larger share of funding among organizations receiving each type of funding.
- Service Delivery Capacity: Providers observed that while there is the perception of a developed and robust service infrastructure in LA, the ratio of providers to undocumented individuals is lower in this region than the other regions in the state. Survey results also indicated a large scale of need in the region. Of all regions, organizations serving LA reported the lowest capacity to meet the demand for full representation services. LA region providers on average served about 600 more clients per year than the Bay Area and still turned away an average of 101 clients per month due to capacity gaps.



## CALIFORNIA IMMIGRANT INTEGRATION INITIATIVE

#### **Grantmakers Concerned with Immigrants and Refugees**

Legal Services Capacity Assessment

#### **Southern California without Los Angeles**

- **Proximity of Services:** Among surveyed organizations that reported serving Southern California without LA, 39 percent are located in the region.
- **Funding:** Similar to LA, organizations serving other areas of Southern California indicated that state and philanthropy funding are the most common funding sources for immigration legal services, and that state funding makes up a slightly larger average share of immigration legal services funding.
- Service Delivery Capacity: Given their proximity to the U.S.-Mexico border, organizations located in this
  region reported the most clients annually on average, received the highest number of monthly referrals,
  and placed the highest number of clients on waiting lists when compared to the other regions. Recently
  arrived individuals on the border typically have elevated humanitarian needs that challenge existing
  infrastructure and affect the delivery of legal services and outcomes of cases.

#### **Central Valley**

- **Proximity of Services:** Among surveyed organizations, only three organizations that reported serving the Central Valley are located in the region.
- Funding: In contrast with larger regions, immigration legal services in organizations serving the Central
  Valley are most commonly funded by philanthropy and individual donors. However, organizations
  serving the Central Valley reported that these sources made up a relatively small percentage of their
  immigration legal services funding. While comparatively fewer organizations reported receiving IOLTA
  funding, these made up a larger share of their immigration legal services funding.
- Service Delivery Capacity: Through surveys and interviews, providers acknowledged that while there is a dearth of deportation defense capacity statewide, the gap is particularly acute in the Central Coast, Central Valley, and Inland Empire. Organizations reported that travel costs and staff time required to deliver services in remote communities are significant barriers to service provision and can deter involvement of partnering agencies and volunteers. There are gaps in serving farmworker communities and clients are reluctant to travel any distance for consultations, workshops, or other services due to fear of ICE. Organizations also shared that there is little local capacity to represent individuals in removal proceedings and limited response capacity when ICE raids occur.

#### **Central Coast**

- Proximity of Services: Among surveyed organizations, only four organizations that reported serving the Central Coast are located in the region.
- **Funding**: Unlike the neighboring Central Valley, providers serving the Central Coast indicated that philanthropy and the state are the most common funding sources for immigration legal services. The Central Coast was the only region where, on average, foundation grants make up the largest proportion of organizations' immigration legal service funding.
- Service Delivery Capacity: Through surveys and interviews, providers acknowledged that while there is
  a dearth of deportation defense capacity statewide, the gap is particularly acute in the Central Coast,
  Central Valley, and Inland Empire. Organizations serving the Central Coast reported the longest average
  time that clients spend on a waitlist before receiving services.





# Recommendations for Funders

Philanthropy has a unique opportunity to coordinate with public funders and community-based partners to build an immigration legal service system that is responsive and sustainable. The recommendations below include short- and medium-term strategies for building the organizational capacity of immigration legal service organizations, as well as longer-term strategies to bolster the field of immigration legal services within the larger ecosystem of efforts to advance equity and inclusion for immigrants, refugees and asylum-seekers. While this report does not address impact litigation and advocacy, both are important components of an overall strategy to expand protections for vulnerable groups. Together with public funders, immigration legal service providers, and movement and advocacy partners, philanthropy can advance a coordinated strategy to support immigrant families' safety and stability and, in doing so, contribute to our collective wellbeing.

#### **Guiding Principles for Recommendations**

- Value of Immigration: Immigration is a positive force for our country grounded in a commitment to the inherent value of every human being and a vision of the United States that offers hope and opportunity for all.
- Bold Action: The urgency of this moment requires funders to take risks—to try strategies that may require adaptation to learn what is most successful.
- Collaboration: To maximize impact, it is essential to cultivate collaboration among foundations, with the state, and with the immigration legal services field.

# **Recommendations to Strengthen Immigration Legal Services**

The first set of recommendations focuses on specific strategies to build the immigration legal service system in California.

#### **Grow a Diverse Provider Pool**

- 1. Support a pipeline of culturally responsive and bilingual immigration attorneys and accredited representatives. There is a pressing need for more attorneys and DOJ-accredited representatives, with particularly stark gaps in the area of deportation defense. Meeting this need will require both medium- and long-term strategies to cultivate a pool of immigration legal providers, particularly among youth and individuals from immigrant communities. Recommended strategies include:
  - Identification of immigration legal service delivery models and staffing. To inform decisions
    around the immigration legal services pipeline, it will be important to define the optimal division
    of roles and responsibilities between attorneys and DOJ accredited representatives. For example,
    funders may support further research and conversations with immigration legal service providers



# CALIFORNIA IMMIGRANT INTEGRATION VINITIATIVE

#### **Grantmakers Concerned with Immigrants and Refugees**

Legal Services Capacity Assessment

to gain a deeper understanding of the types of services that attorneys vs. DOJ accredited representatives can and should provide.

- Sponsorship of law school and post-graduate tuition and fellowships. Provide financial incentives to attend law school, including funding summer placements, post-graduate fellowships, and loan repayment assistance programs.
- **Support for DOJ-accreditation process.** Provide financial support to organizations to train and pursue DOJ accreditation for immigration representatives.
- Outreach and financial assistance at the high school and undergraduate level. Increase exposure
  to immigration law for high school and undergraduate students, including education about public
  interest law tracks and paid summer internships. Approaches should emphasize developing
  opportunities and educational pathways that specifically target individuals from immigrant
  communities.

#### **Promote Coordination to Maximize Impact**

- 2. Augment collaborative efforts to develop technical capacity and ensure that existing practitioners are informed and prepared to serve clients. Current attorneys and DOJ-accredited representatives must be able to provide reliable and effective legal services amidst rapidly changing and increasingly complex immigration policies. The development of streamlined knowledge and skill exchanges can contribute to rapid dissemination and adoption of effective legal strategies. Recommended strategies include:
  - **Expanded capacity-building grants.** Continuing to fund and expand upon capacity-building grants would enhance the resources available for cross-agency mentorship, technical assistance, and model replication.
  - Formalized networks for sharing knowledge and resources. While organizations like the
    Immigrant Legal Resource Center (ILRC) and National Immigration Law Center (NILC) serve as key
    resources for technical assistance on immigration law, there are opportunities to increase
    information sharing and efficiency by formalizing networks of direct services organizations (e.g.,
    among grassroots organizations in a particular region) to engage in peer learning and develop and
    disseminate resources.
  - Long-term efforts to expand innovative and collaborative technology across organizations. Small
    and large legal services organizations have limited resources to invest in new technology tools or
    upgrade their systems. Allocating funding resources to invest in ongoing and long-term efforts to
    implement technology would include training staff to use platforms, maintaining and upgrading
    software and routine refinement and iteration of tools and systems to efficiently carry out their
    work.
  - Creative approaches to provide needed supervision and training to attorneys and DOJ-accredited representatives. Given the struggle to build infrastructure for intensive and frequent supervision on legal cases, organizations—particularly smaller organizations—may benefit from a centralized





Legal Services Capacity Assessment

model of supervision similar to approaches used in social work training programs. For example, cohorts of legal fellows or staff could receive supervision from a dedicated staff person located outside of the organization, and supervision could leverage the use of technology (i.e., "telesupervision") for newer cohorts to share expertise and build connection.

- **3. Continue to fund initiatives that promote coordinated service delivery.** Currently, most immigration legal service organizations operate independently and are overwhelmed with referrals. Funders have an opportunity to support coordinated and cross-sector service delivery models, which have been effective in some regions already. Recommended strategies include:
  - Expansion of service networks that centralize intakes and referrals. Replicating and expanding models such as the San Diego Rapid Response Network and the Northern California Collaborative for Immigrant Justice (NCCIJ) could improve coordination among agencies and improve outcomes for clients.
  - Access to secure digitized shared information across the state. Widespread application of secured
    digitized information would allow for proper resource allocation amongst multiple legal service
    organizations that may currently only be benefiting single organizations. Funders can invest in the
    development of technology tools and take advantage of new innovations to promote sharing and
    efficiencies across grantee organizations throughout the state.
  - Grants for collaboratives of organizations. To promote innovation and interagency coordination, funders may consider initiatives or grants that fund collaboratives of organizations (e.g., in a particular region) rather than only individual organizations.
  - Promotion of cross-sector approaches to service delivery. To increase access to much-needed
    psychosocial supports, funders may consider initiatives or grants that fund additional case
    management positions housed within legal service agencies and promote increased collaboration
    between legal service agencies and outside social service providers, behavioral health providers,
    migrant rights groups, and indigenous groups.

## **Augment Organizational Capacity and Wellness**

- 4. Enrich health and wellness strategies for staff. Secondary trauma and low morale pose an increasing threat to maintaining a healthy organization. As the need for psychosocial supports grows in the client population, there is a corresponding increase in the need for mental health support for staff. It is crucial that funders consider staff mental health and well-being when making grants as integral to programmatic work and consider how to integrate this into funding more systematically. Recommended strategies include:15
  - Organizational wellness promotion and support services. Organizations will benefit from
    promoting and providing resources for supportive services and tools such as counseling, massage
    therapy, acupuncture, expressive arts, and other healing modalities.

<sup>&</sup>lt;sup>15</sup> GCIR is in the process of undertaking a targeted assessment of secondary trauma among immigration service providers. The upcoming report will provide more detailed recommendations.



# CALIFORNIA IMMIGRANT INTEGRATION OF

#### **Grantmakers Concerned with Immigrants and Refugees**

Legal Services Capacity Assessment

- Trainings to support staff and organizational well-being. Both leadership and staff can learn from trainings on identifying secondary trauma, options for self-care, and strategies to support healthy organizational practices in a highly stressful work environment. In particular, trainings on communication should address intergenerational and cross-cultural dynamics or conflicts among staff. Trainings may take the form of contracting with an external provider to develop and implement training modules across the state specifically for immigrant legal service providers. It will be important to consider how to provide ongoing training and support to organizations that extends beyond a one-time training.
- Law school curriculum focused on secondary trauma and wellness. Teaching about secondary trauma and self-care strategies during law school will better prepare attorneys to practice law in challenging environments.
- 5. Expand resources for professional development for leaders and managers. In order to provide high quality services and encourage staff retention, leadership of immigration legal service nonprofits need the skills to manage rapidly growing organizations, provide high quality staff supervision, and oversee organizational operations and finances. Recommended strategies include:
  - Access to existing nonprofit management training programs. Allotting funding for leaders to participate in existing nonprofit management trainings and programs (e.g., Compass Point).
  - Custom training for leaders and managers. In this approach, a cohort of organizational
    management/leadership across organizations would participate in an online training series, with
    small group or one-on-one mentorship provided. Mobile trainings replicated across providers
    would be less intensive than a fellowship program but still preserve the benefits of a cohort and
    mentorship model.
  - Leadership coaching and mentorship. In this model, leadership receives training, coaching, and mentorship from trained executives, as well as participation in a cohort of peers who can support each other.

# **Recommendations for Strategic Grantmaking**

The second set of recommendations lays out a responsive and collaborative approach to grantmaking around immigration legal services. While many of these recommendations are not new in the field of philanthropy, they have specific relevance to the immigration legal services landscape.

- **6. Align funding to organizational capacity needs.** Supporting nimble responses to evolving immigration legal service needs calls for foundations to increase flexibility and alignment of programmatic and administrative funding requirements. Foundation boards of directors may benefit from training about how the recommendations herein can meet the needs of grantees without sacrificing accountability. Recommended strategies include:
  - **Alignment with true costs.** In order to provide responsive grants, it is important for funders to grasp the true cost of immigration legal services across a spectrum of service types and regions.



# **Grantmakers Concerned with Immigrants and Refugees** *Legal Services Capacity Assessment*



Grantees themselves may not understand the full cost of their own legal services—they are likely to underestimate costs because they fail to factor in many of the associated costs. Funders can support grantees by working together to understand the cost of services and align funding models accordingly.

- **Operational capacity funding.** Given the restrictions of state funding, philanthropy plays a crucial role in supporting organizational infrastructure and capacity building. Directed funding for operations would help grantees hire staff and cover the costs of administrative, grantwriting, data collection, and training efforts.
- Multi-year grants. Not subject to legislative budget cycles, foundations can make longer-term funding commitments to provide financial stability and support longer-term planning and goal setting. Multi-year grants (e.g., five years) better align with the length of time required for legal case resolution.
- Alternative funding structures for legal caseloads. To address increased complexity of cases and
  increased time of resolution, alternative options such as funding by the total number of cases open
  at one time, by hour, and/or by position may alleviate the issue of capped (and inadequate) funding
  by case.
- Relaxed reporting requirements. Reducing grant application and grantee reporting requirements
  can lighten the burden on organizational capacity. In a time when most legal service providers are
  operating in crisis mode, it is important for funders to review their application and reporting and
  discern which are the most critical.
- 7. **Support collaboration among funders and partners.** To make the most of philanthropic investments, funders should regularly communicate to share knowledge, encourage innovating thinking, and leverage one another's resources. Recommended strategies include:
  - Coordination among foundations. Convening funders (e.g., through learning collaboratives) would optimize resource allocation and ensure coverage of funding needs in a systematic way. Funders may coordinate to prioritize funding areas across the spectrum of legal service needs, geographies, and populations, as well as streamline requirements for grantees and reduce the burden on them.
  - Coordination between philanthropy and state funders. Foundations may seek to convene and develop loose agreements between the State and private philanthropy to support programmatic and administrative alignment.
  - Cohesive strategy with service providers and grassroots groups. Fostering regular collaboration
    between funders and advocacy organizations, social service providers, migrant rights groups, and
    indigenous groups can promote opportunities to complement each other's efforts and lift up
    alternative and emerging models whose theories of change seek to transform the immigration
    legal service system.
  - Funding for research and evaluation to continually inform decision-making. Philanthropy can support efforts by researchers to study and evaluate the needs and impacts of immigration legal service providers. Doing so will help funders understand what works and, as a result, make more strategic and effective investments.





Legal Services Capacity Assessment

• Catalyze foundation relationships with other sectors. Understanding that technology can help address bottlenecks and help increase capacity, funders can intentionally develop relationships with technologists that take advantage of their desire to promote social change. Funders who have relationships with the technology sector can leverage opportunities for new ways to collaborate and partner with the legal services sector.





Legal Services Capacity Assessment

# Conclusion

This report highlights the stark reality in which California's immigration legal service providers find themselves today. While funding for immigration legal services has increased over the past several years in response to federal policies, the need for legal services—particularly representation in deportation defense cases and assistance with asylum applications—far outweighs the available resources. The shortage of immigration attorneys, coupled with the declining viability of pro bono attorneys in deportation defense, means that most immigrants and asylum-seekers, particularly those in detention, do not have access to adequate representation. As organizations attempt to scale their services, legal staff face overwhelming workloads and cope with secondary trauma from the individuals and families they meet.

Despite these challenges, immigration legal service organizations remain as committed as ever to responding to the crisis at hand. Increased support to expand services, train and support staff, and share resources will buoy immigration legal services in these challenging times. California funders across sectors and regions can play a pivotal role in building a strong foundation of legal services to address current and future needs. Doing so will not only benefit immigrants and asylum-seeking individuals and families across the state; it will fortify the diversity and strength of our communities as a whole. California funders are also well positioned to set an example for regions across the country to lead the way in meeting the legal needs of their communities.





# **Appendices**

# **Appendix A. Regional Profiles**

The following regional profiles are based on survey data for organizations serving the following five regions. Detailed profiles are presented for organizations serving the Bay Area and organizations serving the Los Angeles region. Basic profiles are presented for the other three regions.

- Bay Area
- Los Angeles
- Southern California without Los Angeles
- Central Valley
- Central Coast



Legal Services Capacity Assessment

# Statewide

A total of 80 organizations responded to the survey. Responding organizations identified Alameda, Los Angeles, San Francisco, Santa Clara, and Contra Costa as the most frequently served counties. These counties were the most common urban areas served; counties with the most frequently served rural areas are Monterey, Marin, and Merced.

About the **Organizations** 

Client Characteristics

**Scope of Services** 

#### Clients Served



#### Most Common Demographics Served

- 1. Low-income individuals or families
- 2. Immigrant women with children
- 3. Survivors of trafficking, crimes, and/or domestic violence
- 4. Older adults

**Services** 

**Provided** 

5. Unaccompanied children

#### Top Regions of Origin

- 1. Mexico
- 2. Central America
- 3. South/South-Eastern Asia

- 4. South America
- 5. Eastern Asia

#### Services

#### Legal Services and Social Services Organizations are split evenly between providing exclusively legal services, legal and social services in-house, and those that provide referrals to non-legal services.

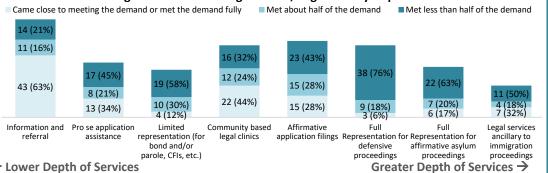
Exclusively Comprehensive 34% legal services inservices house (legal and social 32% In-house legal services with referrals to external social service

## Services Provided by Bay Area Organizations

All organizations provide at least a combination of two of the following services. Approximately a third of the organizations provide between eight and nine of these services.

% Offering Service	Type of Service
75%+	<ul> <li>Victim protection (T-visas, U-visas, VAWA)</li> </ul>
50%-75%	<ul> <li>Asylum, Withholding, and Convention Against Torture</li> <li>Adjustment of Status</li> <li>Deferred action (DACA)</li> <li>Naturalization</li> <li>Family reunification (family petitions, waivers, etc.)</li> <li>Unaccompanied minors</li> <li>Detained Removal defense</li> </ul>
25%-50%	Temporary protected status

## Count of Organizations Providing Services, Organized by Depth of Services





Legal Services Capacity Assessment

**Staff Count** 

organization

reported

by each

# **Services Continued**

of organizations observed a moderate or significant increase in their caseload over the past three years, with the biggest increase between FY16-17 and FY17-18. Almost half of the organizations

reported that their caseload doubled in the past fiscal year.

84% of organizations agreed that more potential clients are seeking services than they can assist

clients on average are placed on a waiting list each month

**6 weeks** is the average time that clients wait until they are able to receive services

Caseload

#### **Staff**

# Employee Characteristics

9 legal staff on average per firm

non-legal staff on average per firm

 Staff Count
 % of Orgs

 up to 10
 49%

 11 to 20
 19%

 21 to 30
 18%

 31 to 40
 6%

 40+
 9%



58%

# **Budget**

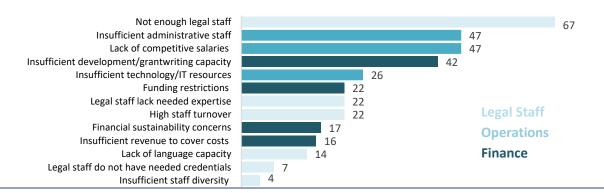
# Funding Sources

	Count of organizations	Average percent of		wth/decline ir past three ye	n funding over	Anticipated growth/decline in funding over the past three years		
Funding source	reporting each funding source	immigration legal service funding from each source	Decreased	Generally the same	Increased over the past three years	Anticipated decrease	Generally the same	Anticipated increase
State	49	43.7%	2	6	40	5	25	12
Philanthropy, foundation awards or gra	48	34.0%	6	13	29	9	21	13
County	22	25.6%	1	8	13	2	16	5
Federal	21	16.4%	2	16	5	7	11	2
Other (indicate in the text box below)	23	16.3%	6	6	8	5	9	6
City/municipal	18	15.9%	0	5	14	3	11	3
Individual donors	31	11.1%	1	12	18	1	16	12
IOLTA	12	7.3%	0	5	6	0	7	3

Items cited under "other" include: Corporate Donors, Service Fees, Membership dues, Contracts, University/school support, Special Events, Church donations, and Fundraisers.

# **Challenges Facing All Organizations**

#### Top factors that most significantly limit Statewide organizations' capacity to serve clients





# Organizations Serving the Bay Area

A total of **54 organizations** reported providing services to clients residing in the Bay Area region, representing 68% of all responding organizations. The majority of these organizations (74%) are also located in the Bay Area. The Bay Area region includes the nine counties surrounding the San Francisco Bay Area, including Alameda, Contra Costa, Marin, Napa, San Francisco, San Mateo, Santa Clara, Solano, and Sonoma. Among Bay Area counties, responding organizations identified **Alameda**, **San Francisco**, **and Santa Clara** as the most frequently served counties. See appendix for the full list of organizations.

clients served on average per

About the Region

#### **Clients Served**

# Number of Clients Served

Legal Clients Served Annually
112,422 clients served
383 clients referred to organization

range of clients served by responding organizations
3 to 20,000 responding organizations
383 clients referred to away

# Services

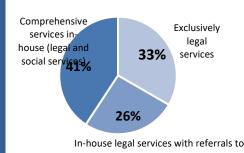
#### **Legal Services and Social Services**

organization

2,204

Bay Area organizations are split evenly between providing exclusively legal services, legal and social services in-house, and those that provide referrals to non-legal services.

Services Provided

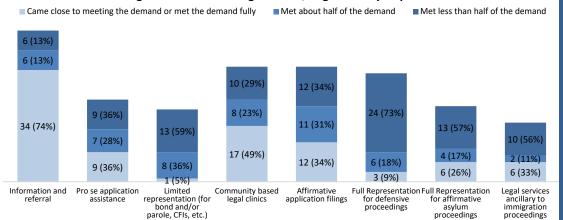


# **Services Provided by Bay Area Organizations**

All organizations provide at least a combination of two of the following services. Approximately a third of the organizations provide between eight and nine of these services.

•	•
% Offering Service	Type of Service
75%+	<ul> <li>Deferred action (DACA)</li> <li>Adjustment of Status,</li> <li>Victim protection (T-visas, U-visas, VAWA)</li> </ul>
50%-75%	<ul> <li>Detained Removal defense</li> <li>Unaccompanied minors,</li> <li>Family reunification, petitions, waivers, etc.)</li> <li>Naturalization</li> <li>Asylum</li> </ul>
25%-50%	Temporary protected status

#### Count of Organizations Providing Services, Organized by Depth of Services



Greater Depth of Services →





Scope of

**Services** 

Legal Services Capacity Assessment

#### **Services Continued**

observed a moderate or significant increase in their caseload over the past three years, with **Over 80%** the biggest increase in the past fiscal year. Almost half of the organizations reported that their

caseload doubled in the past fiscal year.

of participating Bay Area organizations agreed that more potential clients are seeking services 81%

than they can assist

36 clients on average are placed on a waiting list each month

7 weeks is the average time that clients wait until they are able to receive services

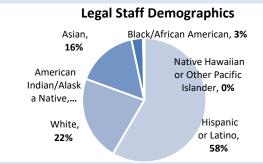
#### Caseload

#### Staff

**Employee Characteristics**  non-legal staff on average per firm

legal staff on average per firm

Staff Count	Staff Count	% of Orgs
reported	up to 10	48%
•	11 to 20	19%
by each organization	21 to 30	17%
organization	31+	17%



#### **Budget**

#### Sources and Trends Identified in the Survey

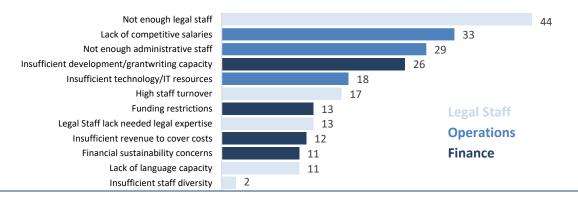
# **Funding Sources**

	Count of organizations	Average percent of	Reported growth/decline in funding over the past three years			Anticipated growth/decline in funding over the past three years		
Funding source	reporting each funding source	immigration legal service funding from each source	Decreased	Generally the same	Increased over the past three years	Anticipated decrease	Generally the same	Anticipated increase
State	29	45.0%	1	3	24	4	15	6
Philanthropy, foundation awards or grants	34	32.4%	5	8	22	8	12	12
County	19	28.8%	1	7	11	2	12	5
City/municipal:	17	18.7%		4	13	2	10	2
Other (indicate in the text box below)	16	17.5%	6	3	6	4	6	5
Federal	12	11.4%	2	8	2	4	6	1
Individual donors	23	11.1%	1	10	13	1	10	11
IOLTA	8	7.1%		4	3		5	2

Items cited under "other" include: Corporate Donors, Service Fees, Membership dues, Contracts, University/school support, Special Events, Church donations, and Fundraisers.

#### **Challenges Facing Bay Area Organizations**

#### Top factors that most significantly limit Bay Area organizations' capacity to serve clients







Legal Services Capacity Assessment

# **Organizations Serving Los Angeles**

A total of **32 organizations** reported providing services to clients residing in the Los Angeles region, representing 41% of all responding organizations. Close to half of these organizations (44%) are also located in Los Angeles.

**About the Region** 

#### **Clients Served**

Number of Clients Served

#### **Legal Clients Served Annually**

84,241 clients served total

35 to range of clients served by20.000 responding organizations

**2,808** clients served on average per organization

#### **Monthly Legal Referrals**

540 clients referred to organization

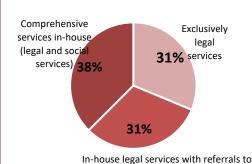
101 clients turned away due to capacity

#### Services

# **Legal Services and Social Services**

Los Angeles organizations are split evenly between providing exclusively legal services, legal and social services in-house, and those that provide referrals to non-legal services.

# Services Provided

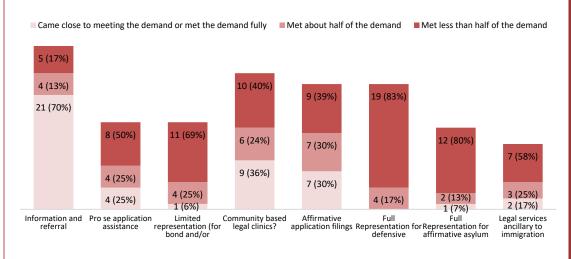


### Services Provided by Bay Area Organizations

All organizations provide at least a combination of two of the following services. Approximately a third of the organizations provide between eight and nine of these services.

% Offering Service	Type of Service				
75%+	<ul> <li>Victim protection (T-visas, U-visas, VAWA)</li> <li>Asylum, Withholding, and Convention Against Torture</li> <li>Adjustment of Status</li> </ul>				
50%-75%	<ul> <li>Deferred action (DACA)</li> <li>Unaccompanied minors</li> <li>Detained Removal defense</li> <li>Naturalization</li> <li>Family reunification (family petitions, waivers, etc.)</li> </ul>				
25%-50%	Temporary protected status				

### Count of Organizations Providing Services, Organized by Depth of Services



Scope of Services

← Lower Depth of Services

Greater Depth of Services →



Legal Services Capacity Assessment

#### **Services Continued**

of organizations observed a moderate or significant increase in their caseload over the past Over 80% three years, with the biggest increase between FY16-17 and FY17-18. Almost half of the

organizations reported that their caseload doubled in the past fiscal year.

of participating Los Angeles organizations agreed that more potential clients are seeking

services than they can assist

14 clients on average are placed on a waiting list each month

**7 weeks** is the average time that clients wait until they are able to receive services

Caseload

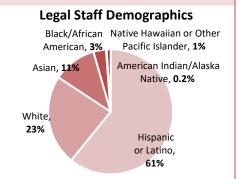
#### Staff

11 legal staff on average per firm

13 non-legal staff on average per firm

## Employee Characteristics

 Staff Count reported by each organization
 Staff Count wp to 10 28% 25% 21 to 30 25% 31+ 22%



#### **Budget**

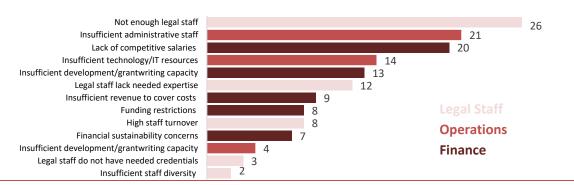
# Funding Sources

	Count of organizations	Average percent of		wth/decline ir e past three ye	funding over	Anticipated growth/decline in funding over the past three years		
Funding source	reporting each funding source	immigration legal service	Decreased	Generally the same	Increased over the past three years	Anticipated decrease	Generally the same	Anticipated increase
State	21	39.0%	1	3	16	0	13	5
Philanthropy, foundation awards or grants	21	34.4%	4	6	12	4	10	6
Federal	9	23.0%	0	7	4	2	5	2
County	10	21.2%	0	3	6	1	8	0
Other (indicate in the text box below)	8	13.5%	2	0	3	2	2	1
Individual donors	11	12.1%	1	5	7	1	6	5
City/municipal:	9	9.5%	0	2	9	3	4	3
IOLTA	6	5.8%	0	4	1	0	3	1

ltems cited under "other" include: Corporate Donors, Service Fees, Membership dues, Contracts, University/school support, Special Events, Church donations, and Fundraisers.

#### **Challenges Los Angeles Serving Organizations**

#### Top factors that most significantly limit Los Angeles organizations' capacity to serve clients





Legal Services Capacity Assessment

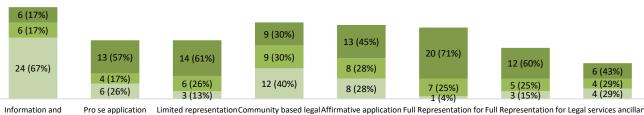
# Organizations Serving Southern California Without Los Angeles

A total of **41 organizations** reported providing services to clients residing in the Southern California region (without Los Angeles), representing 51% of all responding organizations. The majority of these organizations (60%) are also located in Southern California without Los Angeles region.

#### Services

#### Count of Organizations Providing Services, Organized by Depth of Services

■ Met less than half of the demand ■ Met about half of the demand ■ Came close to meeting the demand or met the demand fully

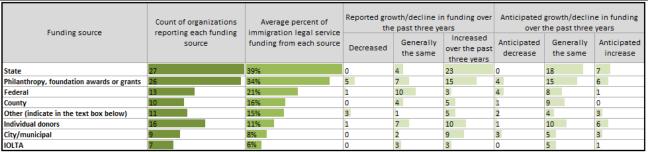


defensive proceedings

referral assistance (for bond and/or clinics filings parole, CFIs, etc.)

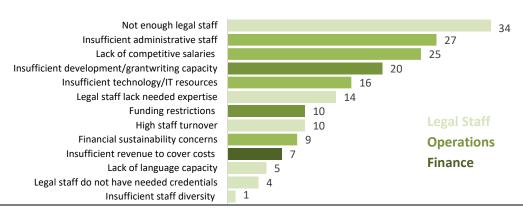
affirmative asylum to immigration proceedings proceedings

# **Budget and Funding Sources**



#### Challenges Facing organizations Serving Southern California (without Los Angeles)

#### Top factors that most significantly limit Southern California organizations' capacity to serve clients





CFIs. etc.)

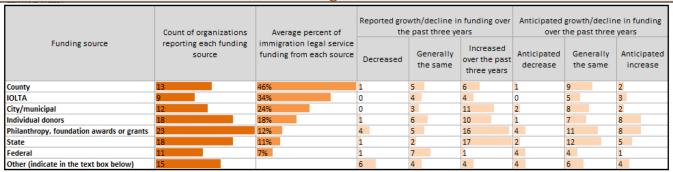
Legal Services Capacity Assessment

# **Organizations Serving the Central Valley**

A total of **38 organizations** reported providing services to clients residing in the Central Valley region, representing 48% of all responding organizations. The majority of the organizations that serve the region are located outside the region; a total of three organizations that responded to the survey are located in the Central Valley.

#### Services Count of Organizations Providing Services, Organized by Depth of Services ■ Came close to meeting the demand or met the demand fully ■ Met about half of the demand ■ Met less than half of the demand 5 (15%) 6 (18%) 9 (33%) 9 (33%) 21 (75%) 7 (39%) 12 (60%) 8 (30%) 10 (37%) 12 (63%) 22 (67%) 9 (64%) 7 (39%) 10 (37%) 4 (21%) 5 (18%) 8 (40%) 8 (30%) 4 (22%) 3 (16%) 3 (21%) 2 (7%) 0 (0%) Legal services Information and Pro se application Limited Community based Affirmative **Full Representation** Full Representation referral assistance representation (for legal clinics application filings for defensive for affirmative asylum ancillary to bond and/or parole, proceedings proceedings immigration

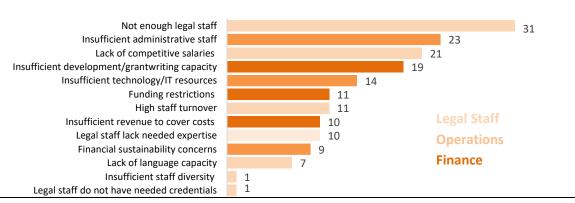
# **Funding Sources**



### **Challenges Facing Organizations**

#### Top factors that most significantly limit Central Valley organization's capacity to serve clients

Count of organizations that ranked each issue as one of the top three factors that limit capacity to meet clients' needs



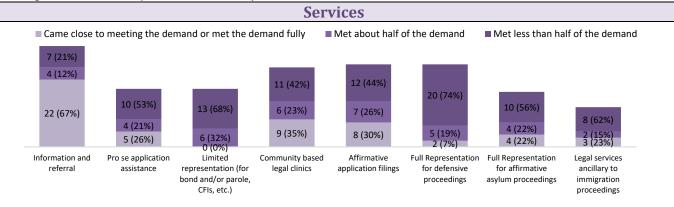


proceedings

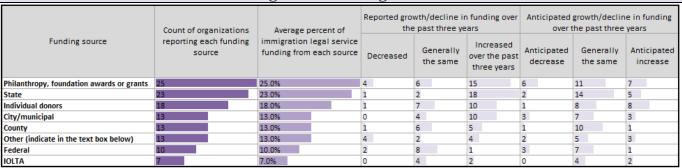
Legal Services Capacity Assessment

# **Organizations Serving the Central Coast**

A total of **37 organizations** reported providing services to clients residing in the Central Coast region, representing 46% of all responding organizations. The majority of the organizations that serve the region are located outside the region; a total of four organizations that responded to the survey are located in the Central Coast.

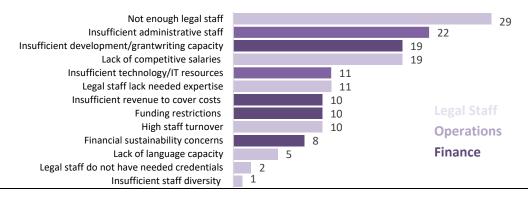


### **Budget and Funding Sources**



#### **Challenges Facing Organizations**

#### Top factors that most significantly limit Central Coast's capacity to serve clients







Legal Services Capacity Assessment

# **Appendix B. Advisory Committee Members**

- Rosie Arroyo, California Community Foundation
- Kate Clark, Jewish Family Service of San Diego
- Elizabeth Hom, The State Bar of California
- Patti D'Angelo Juachon, Marin Community Foundation
- Navin Moul, Zellerbach Family Foundation
- Marcela Ruiz, California Department of Social Services
- Julia Wilson, OneJustice
- Bianca Sierra Wolff, California ChangeLawyers



Legal Services Capacity Assessment

# **Appendix C. Interview Participants**

# **Table 2. Key Informant Interview Participants**

	Name/Role	Organization
1	Zahra Billoo, Executive Director	Council on American-Islamic Relations (CAIR)
2	Eleni Wolfe-Roubatis, Directing Attorney	Centro Legal
3	Katie Annand, Managing Attorney	Kids in Need of Defense (KIND)
4	Martha Arevalo, Executive Director Daniel Sharp, Legal Director	CARECEN
5	Sally Kinoshita, Deputy Director	Immigrant Legal Resource Center (ILRC)
6	Thomas Mariadason, Deputy Director	Asian American Advancing Justice
7	Diana Tellfson, Executive Director	UFW Foundation
8	Angelica Salas, Executive Director Luis Perez, Head of Legal Department	Coalition for Humane Immigrant Rights of Los Angeles (CHIRLA)
9	Morgan Weibel, Executive Director	TAHIRIH Justice Center
10	Jesus Martinez, Executive Director	Central Valley Immigrant Integration Collaborative (CVIIC)
11	Judy London, Directing Attorney	Public Counsel
12	Lindsay Toczylowski, Executive Director	Immigrant Defenders Law Center
13	Adela Mason, Director	ABA Immigrant Justice Project
14	Raha Jorjani, Alameda County Public Defender	Alameda County Public Defender Office
15	Nicole Ramos, Refugee Program Director	Border Rights Project - Al Otro Lado (AOL)
16	Amagda Pérez, Executive Director	California Rural Legal Assistance Foundation (CRLAF)
17	Abigail Trillin, Managing Attorney	Legal Services for Children (LSC)
18	Kate Clark, Senior Director of Immigration	San Diego Rapid Response Network
	Services	
		arking Interviews
19	Betty Torres, Executive Director	Texas Access to Justice Foundation
20	Anne Marie Mulcahy, Deputy Director of Center on Immigration Justice	Vera Institute of Justice



Legal Services Capacity Assessment

# **Appendix D. Survey Regions and Respondents**

#### Table 3. Breakdown of Survey Respondents by Region<sup>16</sup>

### **All Organizations**

- 1. ABA Immigration Justice Project
- 2. African Advocacy Network
- 3. Aitken Family Protection Clinic, Chapman University
- 4. Al Otro Lado
- 5. AIDS Legal Referral Panel
- 6. Angel Plus LLC
- 7. Asian Americans Advancing Justice Asian Law Caucus
- 8. Asian Law Alliance
- 9. Bet Tzedek Legal Services
- 10. Black Alliance for Just Immigration
- 11. Building Skills Partnership
- 12. California Change Lawyers
- 13. California Human Development
- 14. California Rural Legal Assistance, Inc.
- 15. Canal Alliance
- 16. CARECEN
- 17. Casa Cornelia Law Center
- 18. Catholic Charities Diocese of San Diego
- 19. Catholic Charities of the Diocese of Santa
- Catholic Charities San Bernardino & Riverside Counties
- 21. Catholic Charities San Diego
- 22. Center for Employment Training
- 23. Center for Gender & Refugee Studies
- 24. Central Valley Immigrant Integration Collaborative (CVIIC)
- 25. Centro Legal de la Raza
- 26. Chinese for Affirmative Action
- 27. Coalition for Humane Immigrant Rights (CHIRLA)
- 28. Coalition to Abolish Slavery & Trafficking

- 29. Coastside Hope
- 30. Community Legal Aid SoCal
- 31. East Bay Community Law Center
- 32. Elder Law and Advocacy
- 33. Esperanza Immigrant Rights Project, CCI A
- 34. Family and Children's Law Center
- 35. Filipino Advocates for Justice
- 36. Human Rights First
- 37. ILRC
- 38. Immigrant Hope Santa Barbara
- 39. Immigrants Rising
- 40. Immigration Institute of the Bay Area
- 41. Jewish Family and Community Services East Bay
- 42. Jewish Family Service of San Diego
- 43. Jubilee Immigration Advocates
- 44. Justice & Diversity Center of the Bar Association of San Francisco
- 45. Kids In Need of Defense (KIND)
- 46. Korean Resource Center
- 47. Law Foundation of Silicon Valley
- 48. Lawyers' Committee for Civil Rights of the San Francisco Bay Area
- 49. Legal Aid Foundation of Santa Barbara County
- 50. Legal Aid Society of San Diego
- 51. Legal Aid Society of San Mateo County
- 52. Legal Assistance for Seniors53. Legal Services for Children

- 54. Los Angeles Center for Law & Justice
- 55. Neighborhood Legal Services of Los Angeles
  County
- 56. North Bay Organizing Project
- 57. Oasis Legal Services
- 58. OneJustice
- 59. Pangea Legal Services
- 60. POMONA ECONOMIC OPPORTUNITY CENTER
- 61. Pro Bono Net / Immigration Advocates Network
- 62. Public Counsel
- 63. Public Law Center
- 64. San Bernardino Community Service Center
- 65. San Joaquin College of Law- NALC
- 66. Santa Cruz County Immigration Project/CAB
- 67. SIREN
- 68. So Cal Immigration Project
- 69. SOCIAL JUSTICE COLLABORATIVE
- 70. Solidarity
- 71. South Asian Network (SAN)
- 72. Stanford Law School Immigrants' Rights Clinic
- 73. Step Forward Foundation, Inc.
- 74. Tahirih Justice Center
- 75. The Cambodian Family
- 76. The Katharine & George Alexander Community
  Law Center
- 77. TODEC Legal Center
- 78. UFW Foundation
- 79. VIDAS Legal Services
- 80. Watsonville Law Center

The North and Mountain region is not included in the regional profiles. Organizations that reported serving the North and Mountain region include VIDAS Legal Services, California Rural Legal Assistance, Inc., Tahirih Justice Center, Coalition for Humane Immigrant Rights (CHIRLA), and the Social Justice Collaborative. The region encompasses Alpine, Amador, Butte, Calaveras, Colusa, Del Norte, El Dorado, Glenn, Humboldt, Lake, Lassen, Mendocino, Modoc, Mono, Nevada, Placer, Plumas, Shasta, Sierra, Siskiyou, Sutter, Tehama, Trinity, Tuolumne, Yolo, and Yuba.



<sup>&</sup>lt;sup>16</sup> The regional profiles were designed to include all organizations that reported *serving* the region, rather than organizations *located* in that region. As a result, there is overlap between the organizations included in each regional profile.

22. Jewish Family and Community Services East Bay

#### **Grantmakers Concerned with Immigrants and Refugees**

Legal Services Capacity Assessment

#### **Organizations Serving the Bay Area** Counties served: Alameda, Contra Costa, Marin, Napa, San Francisco, San Mateo, Santa Clara, Solano, Sonoma **Located in the Region Located Outside the Region** 1. African Advocacy Network 23. Jubilee Immigration Advocates 42. Bet Tzedek Legal Services ALRP 24. Justice & Diversity Center of the Bar 43. Santa Cruz County Immigration Association of San Francisco Project/CAB 3. Angel Plus LLC Asian Americans Advancing Justice - Asian Law 25. Kids In Need of Defense (KIND) 44. Watsonville Law Center Caucus 26. Law Foundation of Silicon Valley 45. California Rural Legal Assistance, Inc. 5. Asian Law Alliance 27. Lawyers' Committee for Civil Rights of the 46. Solidarity 6. California ChangeLawyers San Francisco Bay Area 47. UFW Foundation 7. California Human Development 28. Legal Aid Society of San Mateo County 48. Coalition for Humane Immigrant Rights 8. Canal Alliance 29. Legal Assistance for Seniors (CHIRLA) 9. CARECEN 30. Legal Services for Children 49. Black Alliance for Just Immigration 10. Catholic Charities of the Diocese of Santa Rosa 31. North Bay Organizing Project 50. Building Skills Partnership 11. Center for Employment Training 32. Oasis Legal Services 51. Korean Resource Center 12. Center for Gender & Refugee Studies 33. OneJustice 52. Public Counsel 13. Centro Legal de la Raza 34. Pangea Legal Services 53. San Bernardino Community Service 14. Chinese for Affirmative Action 35. SIREN Center 36. SOCIAL JUSTICE COLLABORATIVE 54. TODEC Legal Center 15. Coastside Hope 16. East Bay Community Law Center 37. Stanford Law School Immigrants' Rights Clinic 17. Family and Children's Law Center 38. Step Forward Foundation, Inc. 18. Filipino Advocates for Justice 39. Tahirih Justice Center 19. ILRC 40. The Katharine & George Alexander 20. Immigrants Rising Community Law Center 21. Immigration Institute of the Bay Area 41. VIDAS Legal Services

Organizations Serving Los Angeles							
	County served: Los Angeles						
Located in the Region	Located Ou	tside the Region					
Black Alliance for Just Immigration	15. Catholic Charities of the Diocese of	24. ILRC					
2. Building Skills Partnership	Santa Rosa	25. Immigrants Rising					
3. Bet Tzedek Legal Services	16. Asian Law Alliance	26. Justice & Diversity Center of the Bar					
4. Coalition to Abolish Slavery & Trafficking	17. Solidarity	Association of San Francisco					
5. Public Counsel	18. Center for Gender & Refugee Studies	27. Kids In Need of Defense (KIND)					
6. Korean Resource Center	19. Stanford Law School Immigrants' Rights	28. Community Legal Aid SoCal					
7. South Asian Network (SAN)	Clinic	29. Tahirih Justice Center					
8. Human Rights First	20. California Rural Legal Assistance, Inc.	30. Immigrant Hope Santa Barbara					
9. Coalition for Humane Immigrant Rights	21. San Bernardino Community Service	31. Al Otro Lado					
(CHIRLA)	Center	32. OneJustice					
10. POMONA ECONOMIC OPPORTUNITY CENTER	22. Pangea Legal Services						
11. Esperanza Immigrant Rights Project, CCLA	23. TODEC Legal Center						
12. Los Angeles Center for Law & Justice							
13. Neighborhood Legal Services of Los Angeles							
County							
14. VIDAS Legal Services							





Legal Services Capacity Assessment

Southern California without Los Angeles							
Counties Served: Imperial, Orange, Riverside, San Bernardino, San Diego							
Located in the Region Located Outside the Region							
<ol> <li>Catholic Charities Diocese of San Diego</li> </ol>	17. VIDAS Legal Services	30. Immigrants Rising					
2. Solidarity	18. Catholic Charities of the Diocese of Santa	31. Justice & Diversity Center of the Bar					
3. San Bernardino Community Service Center	Rosa	Association of San Francisco					
<ol><li>Jewish Family Service of San Diego</li></ol>	19. Asian Law Alliance	32. Kids In Need of Defense (KIND)					
<ol><li>Legal Aid Society of San Diego</li></ol>	20. Black Alliance for Just Immigration	33. Tahirih Justice Center					
6. ABA Immigration Justice Project	21. Building Skills Partnership	34. South Asian Network (SAN)					
7. TODEC Legal Center	22. Bet Tzedek Legal Services	35. Human Rights First					
8. The Cambodian Family	23. Center for Gender & Refugee Studies	36. Coalition for Humane Immigrant Rights					
<ol><li>Community Legal Aid SoCal</li></ol>	24. Stanford Law School Immigrants' Rights Clinic	(CHIRLA)					
10. SoCal Immigration Project	25. California Rural Legal Assistance, Inc.	37. POMONA ECONOMIC OPPORTUNITY					
11. Casa Cornelia Law Center	26. Pangea Legal Services	CENTER					
12. Catholic Charities San Bernardino & Riverside	27. Public Counsel	38. SOCIAL JUSTICE COLLABORATIVE					
Counties	28. Korean Resource Center	39. Esperanza Immigrant Rights Project,					
13. Public Law Center	29. ILRC	CCLA					
14. Al Otro Lado		40. OneJustice					
15. Elder Law and Advocacy		41. Pro Bono Net / Immigration Advocates					
16. Aitken Family Protection Clinic, Chapman		Network					
University							

Organizations Serving the Central Valley									
Counties served: Fresno, Inyo, Kern, Kir	Counties served: Fresno, Inyo, Kern, Kings, Madera, Mariposa, Merced, Sacramento, San Joaquin, Stanislaus, Tulare								
Located in the Region	Located Outside	e the Region							
California Rural Legal Assistance, Inc.	4. VIDAS Legal Services	24. Immigration Institute of the Bay Area							
2. Central Valley Immigrant Integration	5. Catholic Charities of the Diocese of Santa Rosa	25. Immigrants Rising							
Collaborative (CVIIC)	6. Asian Law Alliance	26. Justice & Diversity Center of the Bar							
3. San Joaquin College of Law- NALC	7. AFRICAN ADVOCACY NETWORK	Association of San Francisco							
	8. Black Alliance for Just Immigration	27. Kids In Need of Defense (KIND)							
	9. Solidarity	28. Tahirih Justice Center							
	10. Building Skills Partnership	29. The Katharine & George Alexander							
	11. Bet Tzedek Legal Services	Community Law Center							
	12. California Human Development	30. Immigrant Hope Santa Barbara							
	13. Center for Gender & Refugee Studies	31. Lawyers' Committee for Civil Rights of							
	14. Stanford Law School Immigrants' Rights Clinic	the San Francisco Bay Area							
	15. Jubilee Immigration Advocates	32. Coalition for Humane Immigrant Rights							
	16. SIREN	(CHIRLA)							
	17. San Bernardino Community Service Center	33. SOCIAL JUSTICE COLLABORATIVE							
	18. Pangea Legal Services	34. Oasis Legal Services							
	19. Public Counsel	35. OneJustice							
	20. Korean Resource Center	36. Centro Legal de la Raza							
	21. CARECEN	37. UFW Foundation							
	22. TODEC Legal Center	38. Asian Americans Advancing Justice -							
	23. ILRC	Asian Law Caucus							





Legal Services Capacity Assessment

	Organizations Serving the Central Coast							
	Counties Served: Monterey, S	San I	Benito, Santa Barbara, Santa Cruz, V	/ent	ura, San Luis Obispo			
	Located in the Region		Located Outside the Region					
1.	Santa Cruz County Immigration Project/CAB	5.	VIDAS Legal Services	24.	Immigrants Rising			
2.	Watsonville Law Center	6.	Catholic Charities of the Diocese of Santa Rosa	25.	Justice & Diversity Center of the Bar			
3.	Immigrant Hope Santa Barbara	7.	Asian Law Alliance		Association of San Francisco			
4.	Legal Aid Foundation of Santa Barbara	8.	AFRICAN ADVOCACY NETWORK	26.	Kids In Need of Defense (KIND)			
	County	9.	Black Alliance for Just Immigration	27.	Tahirih Justice Center			
		10.	Solidarity	28.	The Katharine & George Alexander			
		11.	Bet Tzedek Legal Services		Community Law Center			
		12.	Center for Gender & Refugee Studies	29.	Human Rights First			
		13.	Stanford Law School Immigrants' Rights Clinic	30.	Lawyers' Committee for Civil Rights of			
		14.	California Rural Legal Assistance, Inc.		the San Francisco Bay Area			
		15.	SIREN	31.	Coalition for Humane Immigrant Rights			
		16.	San Bernardino Community Service Center		(CHIRLA)			
		17.	Step Forward Foundation, Inc.	32.	SOCIAL JUSTICE COLLABORATIVE			
		18.	Pangea Legal Services	33.	Oasis Legal Services			
		19.	Public Counsel	34.	Esperanza Immigrant Rights Project,			
		20.	Korean Resource Center		CCLA			
		21.	CARECEN	35.	OneJustice			
		22.	TODEC Legal Center	36.	Centro Legal de la Raza			
		23.	ILRC	37.	UFW Foundation			

